Chapter One	Airport Master Plan
INVENTORY	Hillsboro Airport

The initial step in the preparation of the master plan update for Hillsboro Airport (Airport) is the collection of information pertaining directly to or influencing the Airport and the area it serves. The information summarized in this chapter will be used in subsequent analyses within this study and includes:

- Background information related to the Hillsboro/Portland region, including descriptions of the local geography, regional climate, and surface transportation systems.
- Physical inventories and descriptions of current facilities and services offered at the Airport. The analysis will include airfield and landside infrastructure and services, as well as local and regional airspace, competing airport facilities, air traffic control, and aircraft operating procedures.
- Hillsboro Airport's role in regional, state, and national aviation systems. Development at the Airport since the completion of the previous master plan will also be discussed.
- Socioeconomic data, including population, employment, and income activity sectors will be analyzed. These sectors typically offer an indication of future trends that could influence commercial and general aviation activity at the Airport.
- A review of existing local and regional plans and studies which will be utilized later in the process to determine their potential influence on the development and implementation of the Airport Master Plan.

• Review of existing environmental conditions and sensitivities, on or near the Airport, to be factored in the recommended development plan.

The information outlined in this chapter provides a foundation for all subsequent chapters. Much of the information was obtained through on-site inspections of the Airport and personal interviews with airport staff and tenants. Information was also obtained from outside resources, including documents prepared by the Federal Aviation Administration (FAA), Oregon Department of Aviation (ODA), Port of Portland, City of Hillsboro, Washington County, and other pertinent regional planning agencies.

# **REGIONAL SETTING**

Hillsboro Airport is located in the City of Hillsboro, Oregon which is a suburb on the west side of Portland. It is approximately 30 miles from the Portland central business district. Hillsboro is the fifth-largest city in Oregon and the county seat of Washington County. Hillsboro is a base for many high-tech companies, such as Intel, that comprise what is known locally as the Silicon Forest.



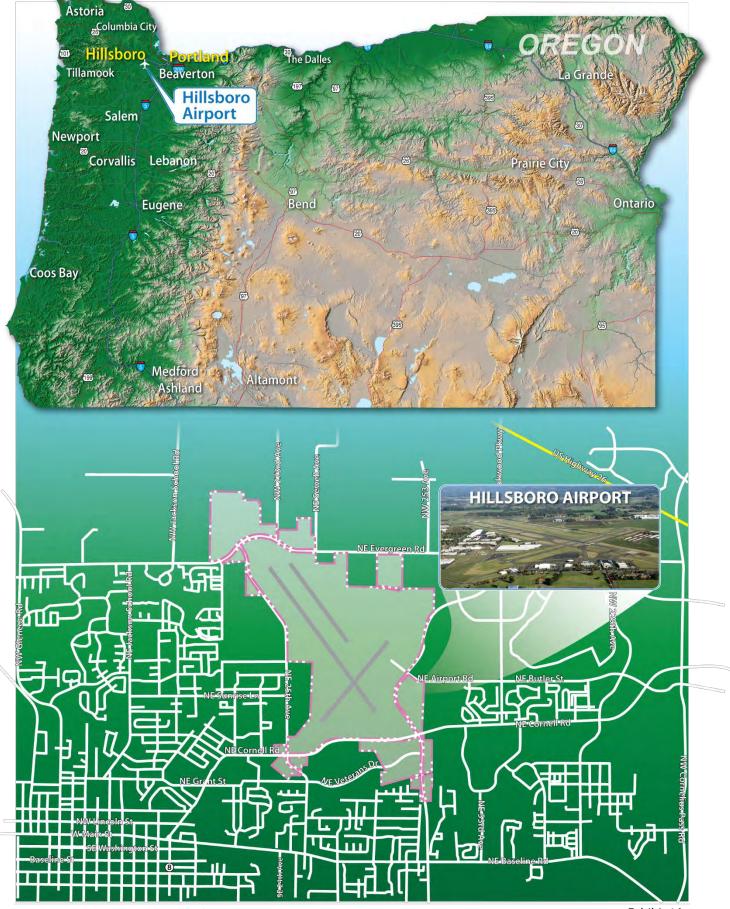
Portland, Oregon

As of 2016, the the City of Hillsboro had approximately 100,000 residents. The Portland-Vancouver-Hillsboro metropolitan statistical area (MSA), which includes Washington, Columbia, Yamhill, Clackamas, and Multnomah counties in Oregon, and Clark and Skamania counties in Washington, had a population of approximately 2,377,000.

## **AIRPORT LOCATION AND ACCESS**

Airports are a significant part of the national transportation infrastructure. Other modes of transportation can work in synergy with airports to promote access and economic development and they can also compete with airports for users. The following discussion presents information related to the various transportation modes available in the area.

Hillsboro Airport is located three miles to the northeast of the central business district of the City of Hillsboro. The facility encompasses approximately 934 acres and it is at an elevation of 208 feet above mean sea level (MSL). There are facilities on all sides of the Airport which are accessible via the adjacent public roadways. On the south side, the main terminal area is accessible from NE Cornell Road. East side facilities are accessible via NE Brookwood Parkway. On the west side, facilities are accessible from NE 25<sup>th</sup> Avenue. On the north side, NE 30<sup>th</sup> Avenue extending from NE Evergreen Road, provides primary surface access. **Exhibit 1A** shows the location of the Airport.



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Exhibit 1A LOCATION MAP

#### **Freeway Access**

Relative to other similarly sized airports, the access to freeways is somewhat distant from the Airport. The closest access is via NE Brookwood Parkway, which provides access to U.S. Highway 26, an approximate driving distance of three miles from the terminal area. US26 provides connections to Portland and Interstates 405 and 5. Oregon Route 8, commonly known as the Tualatin Valley Highway, passes approximately two miles to the south of the Airport. It provides access from downtown Portland, through Hillsboro, terminating at the town of Gales Creek to the west. Accessing the Airport requires travel over various arterial suburban streets.

## **Public Transit Access**

TriMet provides bus, MAX light rail, and WES commuter rail service in the Portland region. The WES commuter rail line currently provides service between the Beaverton transit station and Wilsonville and does not impact the Hillsboro Airport. There are bus lines and a MAX light rail station in proximity to the Airport.

There are two bus routes that operate in proximity to Hillsboro Airport (#46 - North Hillsboro and #48 - Cornell). Both routes traverse NE Cornell Avenue on the south side of the Airport, and route #46 stops on NE Cornell in front of the terminal. The MAX light rail station is located approximately <sup>3</sup>/<sub>8</sub>-mile to the south. There are two bus stops on the west side of the Airport: one at the intersection of NE 25<sup>th</sup> Ave. and Kathryn Street and the other at the intersection of NE 15<sup>th</sup> Ave. and NE Edgefield Street. On the east side of the Airport, there is a bus stop on Brookwood Parkway adjacent to the Hillsboro-Brookwood Library. Another bus stop is located farther east of the terminal area at the intersection of NE Cornell Avenue and Elam Young Parkway. The 2013 TriMet Westside Service Enhancement Plan proposes changes to the bus routes in the vicinity of the Airport.

The MAX light rail Blue Line extends from the Hatfield Government Center in downtown Hillsboro to Portland and continues to the Cleveland station in Gresham, east of Portland. As noted, there is a MAX stop just south of the Airport that is designated the Fair Complex/Hillsboro Airport stop. From this stop to PDX takes approximately 88 minutes and requires a connection from the Blue Line to the Red Line, according to the current schedule.

An additional public transportation option is the North Hillsboro Link, a service of Ride Connection. This is a transit service for residents and commuters in North Hillsboro that serves Orenco Station and businesses and destinations in North Hillsboro. No fare is required and it is open to the general public. Ride Connection provides deviated route service (buses that run on a route and schedule) in rural Washington County, Forest Grove, Tualatin, King City, and North Hillsboro. To schedule an off-route pick-up or drop-off (within ½ mile of the route), travelers call a published telephone number.

## **Other Transportation Methods**

Ride share services such as Uber and Lyft are available in the greater Portland area, including Hillsboro. Several taxi services also operate in the Hillsboro area.

One of the corporate air shuttle operators at the Airport provides private bus service from their nearby campus to the Airport. The bus stops at the terminal curb to load and unload employees utilizing the corporate air shuttle.

#### Freight Rail Access

Freight rail services are available in the Hillsboro area. The Portland & Western shortline railroad has rail lines in Hillsboro which connect to the Union Pacific and BNSF lines in Portland. There is not a railroad spur that connects directly to the Airport.

#### Long Distance Bus/Rail

Long distance bus service is available from Greyhound and long distance passenger rail service is available from Amtrak. Stations for both are located in downtown Portland.

#### **Bicycle and Pedestrian Facilities**

In 2015, the city of Hillsboro approved an update to the Trails Master Plan. There are a number of public and private trails in proximity to the Airport. The City is completing planning for the Crescent Park Greenway Trail, a greenway ring around the City on its north, east, and south sides. The northern reach of the greenway is planned along Waibel Creek, approximately one mile north of the Airport. There are no trails on airport property.

Bicycle parking racks are available at the Airport in the terminal area. These facilities appear to be highly utilized. Future planning for the Airport should consider the fact that many Airport users, especially student pilots, will utilize bike facilities.

#### AIRPORT HISTORY

In 1925, Dr. Elmer Smith purchased 100 acres of the Hawthorn Estate and established a private airport consisting of two turf runways. The construction of the original runways was assisted by the local American Legion post. Prior to establishing the Hillsboro Airport, local pilots utilized Hillsboro's first airstrip located approximately four blocks north of Main Street.

After Dr. Smith's death in the early 1930s, several local businessmen acquired the deed for the airport site, leasing it to the city of Hillsboro for a period of five years. The lease provided the city the option to purchase the Airport at the end of the lease period. Between 1933 and 1938, the city constructed two runways, one 3,000 feet long (oriented northeast to southwest) and one 2,800 feet long (oriented north-west-southeast). This work was done as a Works Progress Administration project. The city purchased the Airport in 1935 for \$7,500.

During World War II, the federal government invested more than \$600,000 in improving the Hillsboro Airport to serve as a satellite field for the Portland Air Base. Improvements included grading, drainage, and lighting equipment. The airport site was also expanded by 280 acres. The Army did not use Hillsboro Airport significantly during the war and returned it to civilian use in 1945.

The Port of Portland (Port) assumed ownership of Hillsboro Airport on February 1, 1966. With federal assistance, the Port constructed two parallel taxiways, acquired additional land for approach protection, and installed fencing. In 1960, the airport traffic control tower (ATCT) was constructed. In the early 1970s, the terminal building was constructed and the Port acquired an additional 700 acres of land.

Runway 12-30 (designation at the time) was extended to 6,300 feet in 1976, when the Instrument Landing System (ILS) was also installed. In 1977, a new threshold taxiway was constructed at the Runway 30 end that produced a 6,600' usable length for the runway.

#### **Recent Airport Development**

The FAA has continued to support development and maintenance of the Airport primarily through the Airport Improvement Program (AIP). Since 2004, the Airport has accepted nearly \$43 million in grants from the FAA and other sources. Through these grants, the Airport has undertaken several pavement maintenance, capacity enhancement and improvement projects, including construction of parallel Runway 13L-31R, rehabilitation of Runway 2-20, and various taxiways preservation projects. **Exhibit 1B** presents the capital projects undertaken since the last master plan.

#### AIRPORT ADMINISTRATION

The Hillsboro Airport is a public use facility owned and operated by the Port. The Port is a regional government agency with boundaries that encompass Washington, Clackamas, and Multnomah counties. A nine-member Port of Portland Commission sets Port policy. The Port Commission is comprised of members appointed by the Governor, and confirmed by the State Senate, who serve four-year terms.

Every five years, the Port publishes a broad strategic plan that defines the Port's vision, mission, and role of value. The most recent publication covers fiscal years 2016-2020.

#### VISION

...to be a prominent, innovative economic development engine while stewarding the region's community and environmental best interests.

#### • MISSION

To enhance the region's economy and quality of life by providing efficient cargo and air passenger access to national and global markets, and by promoting industrial development.

# • ROLE OF VALUE

We facilitate trade and air passenger travel to foster our region's prosperity.

The Port plays three primary roles:

- 1) Economic Engine
- 2) Facilitator of Freight and Air Passenger Travel
- 3) Advocate for Trade, Transportation and Industrial Land

The Port does this by:

• Planning or building rail and maritime facilities and supporting transportation infrastructure.

#### HIO MASTER PLAN UPDATE

#### PORT OF PORTLAND

PORT NUMBER	FISCAL YEAR(S)	PROJECT NAME	TOTAL COST SINCE FY 04	AIP GRANT FUNDING	PORT SHARE
102302	2015	Property Acquisition	\$7,878,104	\$0	\$7,878,104
102166	15-16	Perimeter Road Rehab	908,465	0	908,465
101963	14-15	West Tie-Down Rehab	508,255	0	508,255
101962	13-14	Terminal Ramp	441,561	0	441,561
101961	14-15	Terminal Building	143,769	0	143,769
101874	14-15	MX Bldg HVAC Upgrades	61,512	0	61,512
101559	11-16	Jackson Bottom Mitigation	144,031	0	144,031
101554	15-17	RW 13R-31L Rehab	742,872	0	742,872
101235	15-17	Construct E Access Rd	2,669,578	0	2,669,578
101035	11-12	RW 12-30 Threshold Rehab	656,219	460,611	195,608
101032	15-16	Relo Charlie Pattern Lndng	20,812	0	20,812
101025	11-17	RW 2-20 Reloc & Ext TW B	9,666,455	6,903,821	2,762,634
100801	07-11	Tank liners/Land Acquisition	1,362,641	0	1,362,641
100782	07-11	Gimre Property Acq	5,371,119	0	5,371,119
100781	07-11	Hilands Trust Property Acq	1,443,489	0	1,443,489
100603	08-11	Extend TW C	3,593,685	2,350,000	1,243,685
100549	06-08	Rehab Term TW/W Perim Rd	917,491	650,000	267,491
100548	09-17	Construct RW 12L-30R	13,317,439	13,025,718*	291,721
100547	08-11	12L-30R Preliminary Design EA	1,516,136	1,516,136	0
100546	08-11	Terminal Bldg Remodel	1,060,359	0	1,060,359
100543	07-08	Perm Rd & Term Parking Rehab	879,104	0	879,104
100464	07-10	RW 12-30 Hi-Speed Exits	4,558,533	2,348,693	2,209,840
100374	05-07	TW A & Shoulders	1,867,183	1,502,875	364,308
100232	2014	Center Tie-Down Reseal	14,384	0	14,384
100231	04-05	Center Tie-Down Cape Seal	103,800	0	103,800
100221	04-06	Perim Rd Ext & Sec Fence	738,133	549,124	189,009
100122	04-05	TW A & Fog Seal	942,422	701,102	241,320
100120	04-06	PHA TW B Rehab	1,036,464	0	1,036,464
100086	04-06	PHA TW F Widen to 50'	104,076	0	104,076
100030	04-07	RSA Phase 4	4,246,100	3,734,562	511,538
100029	04-07	RSA Obstructions Removal	377,799	283,349	94,450
100028	04-05	RSA Phase 3	2,245,011	1,683,758	561,253
100027	04-06	RSA NAVAIDS	966,952	725,214	241,738
100026	04-05	RSA Mitigation	1,396,245	0	1,396,245
100025	04-06	RSA Evergreen Rd Relocate	4,468,846	3,128,192	1,340,654
100024	04-05	RSA General & Phase 2	4,869,790	3,408,853	1,460,937
		Other General Capital Projects	3,155,398	0	3,155,398
CAPITAL P	ROJECT TOT		\$84,394,232	\$42,972,008	\$41,442,224

\*Includes \$4 million from ConnectOregon and \$2,153,654 from other grant sources Source: Port of Portland

- Operating PDX in a manner that ensures an exceptional passenger experience, reflects the character of our region, and is a source of civic pride.
- Acquiring and developing industrial property for traded-sector development.
- Advocating for public policy and fostering market development that supports commerce and trade.
- Catalyzing private investments that result in quality jobs, supports local business and provides a tax base for public services.

While the Port clearly has many responsibilities other than aviation, the focus of this master plan is the Hillsboro Airport. Direct day to day management of the Airport is the responsibility of a professional airport manager (Senior Manager - General Aviation Airports) who has a staff of two operations and four maintenance employees who work at the Hillsboro Airport.

# **REGIONAL CLIMATE**

Weather conditions are important to the planning and development of an airport. Temperature is an important factor in determining runway length requirements, while wind direction and speed are used to determine optimum runway orientation. The need for navigational aids and lighting is determined by the percentage of time that visibility is impaired due to cloud coverage or other conditions.

Summers in Hillsboro are comfortable to warm, with an average high temperature in August of 81.4 degrees Fahrenheit (F). The climate is moderated by the marine influence from the Pacific Ocean, so average low temperatures are still above freezing throughout the year. According to the Koppen climate classification system, Hillsboro has a warm-summer Mediterranean climate.

The area receives nearly 39 inches of precipitation during an average year, with the largest share being received from October through March. Snowfall is minimal, averaging less than two inches per year. It is more common for there to be no winter snowfall for any given year. Overcast skies are common in Hillsboro as clouds move in from the Pacific. In fact, in 2016, there were 226 days with some form of precipitation and a total of 46 inches for the year.

**Table 1A** lists common climate data for Hillsboro, Oregon. Information pertaining to temperature and precipitation was obtained from the National Oceanic and Atmospheric Administration (NOAA), while the wind speed, percent of time in instrument and visual flight rule conditions, and sky clear data was pulled from the automated surface observation service (ASOS). Visual flight rule (VFR) conditions are those when the pilot is allowed to fly with visual reference having a minimum of three miles visibility and at least 1,000-foot cloud ceilings. Instrument flight rule (IFR) conditions are those times where either visibility or cloud heights fall below VFR conditions.

By FAA standards, when calculating runway length needs, one of the inputs is the average daily high temperature for the highest month. At Hillsboro Airport, August is the hottest month, with a monthly average high temperature of 81.4 degrees F.

#### TABLE 1A Historic Climate Data Hillsboro Airport

Period	Average Precip. (in.) <sup>1</sup>	Average Daily High Temp (F) <sup>1</sup>	Average Daily Low Temp (F) <sup>1</sup>	Average Wind Speed (mph) <sup>2</sup>	Percent IFR <sup>2</sup>	Percent VFR <sup>2</sup>	Percent Clear Sky <sup>2</sup>
January	6.1	46.9	33.3	3.6	30.6	69.4	30.2
February	4.4	50.9	33.8	4.4	13.0	87.0	37.2
March	3.7	55.6	36.5	5.3	7.3	92.7	36.1
April	3.0	60.7	39.4	5.1	4.1	95.9	42.4
May	2.3	67.6	44.2	4.7	2.8	97.2	51.3
June	1.4	72.7	48.3	4.6	2.2	97.8	51.8
July	0.5	80.1	51.1	4.8	1.0	99.0	74.2
August	0.6	81.4	50.3	4.4	1.1	98.9	71.3
September	1.4	74.7	46.3	3.7	4.5	95.5	67.0
October	3.2	62.7	40.3	3.1	12.9	87.1	47.3
November	6.5	52.0	36.7	4.1	22.4	77.6	30.9
December	6.7	45.0	32.1	4.0	28.5	71.5	25.9

<sup>1</sup>Source: NOAA - Climatography of the U.S. (30 years of data from 1981-2010) as sourced from the on-airport automated surface observing system (ASOS)

<sup>2</sup>Source: On-airport ASOS; 112,331 observations from 1.1.2006 to 12.31.2015.

Clear Sky is reported ceilings of 72,000 feet or greater.

KEY: In. - Inches; MPH - miles per hour; IFR - Instrument Flight Rule; VFR - Visual Flight Rule

# AIRPORT SYSTEM PLANNING ROLE

Airport planning exists on several levels: national, state, and local. Each level has a different emphasis and purpose. On the national level, the Hillsboro Airport is included in the *National Plan of Integrated Airport Systems* (NPIAS). On the regional and state levels, the Airport is included in the *Oregon Aviation Plan* (2007). The most recent local planning document is the Airport Master Plan, which was finalized in 2005 with a base forecast year of 2003.

#### FEDERAL AIRPORT PLANNING

On the national level, the Hillsboro Airport is included in the NPIAS as a general aviation airport. The NPIAS identifies 3,332 existing airports which are considered significant to the national air transportation system. The NPIAS is published and used by the FAA in administering the AIP, which is the source of federal funds for airport improvement projects across the country. The AIP program is funded exclusively by user fees and user taxes, such as those on fuel and airline tickets. The 2017-2021 NPIAS estimates that \$32.5 billion worth of needed airport improvements are eligible for AIP funding across the country over the next five years. An airport must be included in the NPIAS to be eligible for federal funding assistance through the AIP.

The NPIAS supports the FAA's strategic goals for safety, system efficiency, and environmental compatibility by identifying specific airport improvements. The current issue of the NPIAS identifies approximately \$32.6 million in development needs at Hillsboro Airport for the five-year planning horizon. This figure is not a guarantee of federal funding; instead, this figure represents development needs as presented to the FAA by the airport administration in the annual airport capital improvement program. Of the \$32.5 billion in airport development needs identified by the NPIAS nationally, approximately five percent, or \$1.75 billion, is proposed for the 89 National general aviation airports, of which Hillsboro Airport is one. **Exhibit 2A** shows the National Aviation System classifications as well as supporting information related to general aviation airports.

Airports that apply for and accept AIP grants must adhere to various grant assurances. These assurances include maintaining the airport facility safely and efficiently in accordance with specific conditions. The duration of the assurances depends on the type of airport, the useful life of the facility being developed, and other factors. Typically, the useful life for an airport development project is a minimum of 20 years. Thus, when an airport accepts AIP grants, they are obligated to maintain that facility in accordance with FAA standards for at least that long.

## STATE AIRPORT PLANNING

Hillsboro Airport is included in the *Oregon Aviation Plan 2007* (OAP) as a Category II – Urban General Aviation Airport. These airports support all general aviation aircraft and accommodate corporate aviation activity, including business jets, helicopters, and other general aviation activity. The primary users are business-related and service a large geographic region, or they experience high levels of general aviation activity. Hillsboro Airport meets all of the state recommendations for this type of airport except for available vehicle parking.

#### **REGIONAL SYSTEM PLANNING**

In more urban locales with multiple airports, regional planning agencies may elect to develop a regional aviation system plan. Metro is the Portland metropolitan area's regional government, and serves as the designated Metropolitan Planning Organization (MPO) for Washington, Clackamas, and Multnomah counties. One of Metro's primary charges is to coordinate and plan investments in the transportation system for the three-county area. Metro conducts regional long-range transportation planning, manages the Regional Transportation Plan, and leads efforts to plan transportation corridors, including high-capacity transit. To date, Metro has not elected to undertake a regional airport system plan, however, the importance of air transportation is discussed in the Regional Transportation Plan.

The Port of Portland owns and operates three aviation facilities: Portland International Airport (PDX), Hillsboro Airport (HIO), and Troutdale Airport (TTD). The Port takes a portfolio approach to managing these three facilities in a coordinated way. Both HIO and TTD are designated reliever airports, which means they are to be developed to accommodate general aviation activity that might otherwise use PDX (further definition in Chapter Two – Role of the Airport).

## LOCAL AIRPORT PLANNING

The airport master plan is the primary local planning document. The master plan is intended to provide a 20-year vision for airport development based on aviation demand forecasts. The most recent update to the airport planning document is the 2005 Airport Master Plan. Over time, the forecast element of an airport master plan typically becomes less reliable due to changes in aviation activity and/or the economy. As a result, the FAA recommends that airports update their master plans every five to ten years, or as necessary, to address any significant changes. Therefore, this is an appropriate time to update the airport master plan and revisit the development assumptions from the previous planning study.

## **ECONOMIC IMPACT**

In 2016, the Port of Portland published information related to the economic impact of the Airport. **Table 1B** summarizes the significant economic impact of the Airport. The presence of the Hillsboro Airport resulted in the following:

- 1,472 jobs
  - 697 direct jobs, 336 induced jobs, 439 indirect jobs
- \$47,299 average annual income of airport jobs

TABLE 1B Economic Impact Hillsboro Airport				
Year	Total Jobs	Business Revenue	Personal Income	Local Taxes
2016	1,472	\$107.4 million	\$83.5 million	\$8.4 million
2011	937	\$66.3 million	\$54.7 million	\$5.1 million
5-Year Difference	535	\$41.1 million	\$28.8 million	\$3.3 million
CAGR 2011-2016	9.45%	10.13%	8.83%	10.49%

CAGR: Compound Annual Growth Rate

Source: Port of Portland

## AIRPORT PROPERTY

Hillsboro Airport encompasses approximately 963 acres. The Airport owns an avigation easement encompassing 2.3 acres that runs along the southeast property line. When addressing development of airport property, the FAA considers all property to be reserved for aviation purposes. Those airports that have excess land that is not needed to support aviation development in the future, or land that is disconnected from the main runway/taxiway system (e.g., separated by roads or challenging terrain), may consider compatible non-aviation development as a revenue source for the Airport. There is approximately 243 acres of airport property that is disconnected from the main airport property by roads. An additional 26 acres located in the north quadrant of the Airport, immediately west of Solar World, is currently designated for non-aviation uses. Other areas of airport property that may not be necessary for aviation development will be examined in later chapters of this master plan.

# HISTORICAL AERONAUTICAL ACTIVITY

A key aspect of the master planning process is the documentation of historical activity levels for various aviation demand indicators. For Hillsboro Airport, these include based aircraft and annual operations (takeoffs and landings). In Chapter 2, forecasts of each aviation demand indicator will be developed, submitted to the FAA for review and approval, and will serve as the basis for future facility planning.

## **BASED AIRCRAFT**

Identifying the current number of based aircraft is important to master plan analysis, yet it can be challenging because of the transient nature of aircraft storage and the fact that until recently, the FAA did not require tracking of based aircraft by individual airports. Currently, the FAA requires that airports identify the number of based aircraft at their Airport and upload that information to a national database (<u>www.basedaircraft.com</u>). The FAA will consult the national database to assist in validating the base year master plan forecasts for based aircraft.

Physically counting based aircraft is particularly difficult at Hillsboro Airport because of the varied means for storing aircraft. Many aircraft are stored in privately owned facilities, access to which may not be readily available. However, the Port of Portland is able to track based aircraft stored in Port-owned facilities fairly accurately.

To gain a more comprehensive list of based aircraft, the ODA was contacted because each aircraft based at an Oregon airport is required to register with the state. ODA provided a list of those registered aircraft that claim Hillsboro as their base airport. This list was then cross-referenced with the FAA aircraft registration database (as of June 2017), and only those with an active registration were counted as a based aircraft. In total, there are 354 aircraft listed by ODA that also have a valid operating certificate from the FAA.

Staff of the Port also undertook an effort to physically count the aircraft based at the Airport. There are challenges to this effort because of the varied means for storing aircraft. Many aircraft are stored in privately owned facilities, access to which may not be readily available. However, the Port of Portland is able to track based aircraft stored in Port-owned facilities fairly accurately.

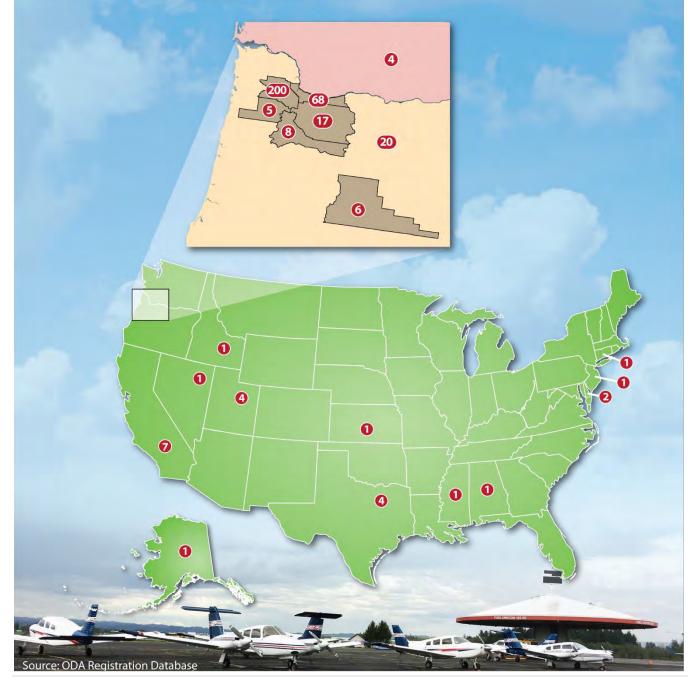
**Exhibit 1C** presents the current based aircraft segmented by aircraft type and by FAA registration location. Typically, aircraft owners will choose to base their aircraft at an airport that is convenient to their home or place of business. The vast majority of the based aircraft (91.5 percent) are registered in Oregon, with only 30 being registered out of state. Approximately 82 percent of the based aircraft are registered in Washington, Clackamas, Multnomah, and Yamhill counties.

#### HIO MASTER PLAN UPDATE

# PORT OF PORTLAND

LOCATION	NUMBER OF AIRCRAFT	PERCENT
Washington County	200	56.5
Multnomah Couty	68	19.2
Clackamas County	17	4.8
Marion County	8	2.3
Deschutes County	6	1.7
Yamhill County	5	1.4
Other Oregon	20	5.6
Other WA State	4	1.1
Out of state (1 Foreign)	26	7.3
Total Based Aircraft	354	

FLEET MIX					
<b>ENGINE TYPE</b>	<b>BASED NUMBER</b>				
Single Engine	223				
Multi-Engine	25				
Turboprop	17				
Jet	49				
Helicopter	35				
Other	5				
Total	354				



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Exhibit 1C: BASED AIRCRAFT REGISTRATION LOCATION Additional information related to the based jet aircraft is also available. This is important because jets are larger than piston aircraft, thus requiring more space, and they provide a larger economic impact because they take on more fuel and are frequently used for business purposes. Of the 49 jets based at the Airport, 42 are registered in Oregon. **Table 1C** shows the make and model of the jets based at the Airport. As can be seen, some of the largest business jets are based at the Airport, including eight Bombardier Global 5000/Express.

#### TABLE 1C Record Lets by Make/Model

Daseu Jets Dy Wake/	IVIOC
Hillsboro Airport	

Aircraft Type	Number of Aircraft	Aircraft Type	Number of Aircraft
Global 5000/Express	8	Lear 45	2
Lear 31/35/36	7	Lear 60	1
G 650	3	GIV	1
Challenger 600	3	IAI Astra	1
Cessna 510	3	Eclipse EA500	1
Cessna 525	3	Falcon 2000EX	1
Falcon 900	2	Cessna 680	1
GV/G550	2	Cessna 550	1
Hawker 800/XP	2	Beech 390	1
Cessna 560	2	War Birds <sup>1</sup>	3
Lear 24	1	Total	49

<sup>1</sup>Vintage military aircraft

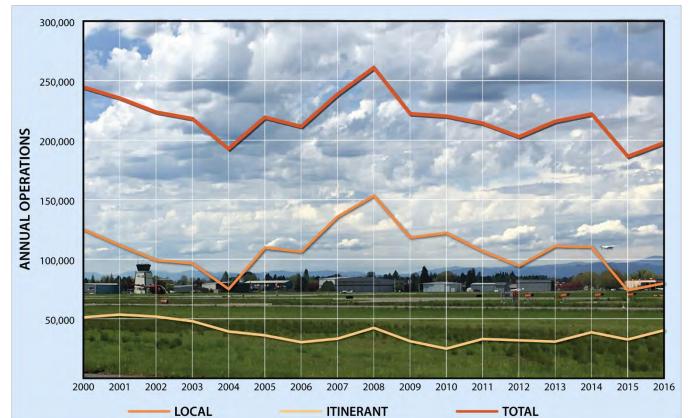
Source: Oregon Department of Aviation aircraft registration database.

## AIRCRAFT OPERATIONS

Aircraft operations (a takeoff and a landing being two operations), are classified as either local or itinerant. Local operations consist mostly of aircraft training operations conducted within the airport traffic pattern, such as touch-and-go and stop-and-go operations. Itinerant operations are arriving or departing aircraft which have an origin or destination away from an airport.

Aircraft operations are further sub-classified into four general categories: air carrier, air taxi, general aviation, and military. Air carrier operations are defined as those conducted commercially by aircraft having a seating capacity of 60 or more and/or a maximum payload capacity of 18,000 pounds. Air taxi operations can include small commercial service aircraft operations, as well as general aviation aircraft used for the "on-demand" commercial transport of persons and property in accordance with 14 Code of Federal Regulations (CFR) Part 135 and Part 91(k).

**Exhibit 1D** shows the annual aircraft operations as counted by the ATCT at the Airport since 2000. The exhibit includes local and itinerant operations. Air carrier operations will fall under both the air carrier and air taxi categories. General aviation operations include a wide array of aircraft use ranging from personal to business and corporate uses. On average, 42 percent of operations have been itinerant in nature, with the remaining 58 percent being local.



					TOTAL				
ITINERANT						LOC	CAL		
YEAR	AIR CARRIER	AIR TAXI	GENERAL AVIATION	MILITARY	TOTAL	CIVIL	MILITARY	TOTAL	TOTAL
2000	0	7,230	83,201	1,103	91,534	151,645	1,332	152,977	244,511
2001	12	7,931	84,639	873	93,455	141,880	48	141,928	235,383
2002	6	9,078	82,493	426	92,003	131,495	91	131,586	223,589
2003	0	9,386	78,942	450	88,778	129,141	199	129,340	218,118
2004	0	8,287	72,444	834	81,565	111,250	18	111,268	192,833
2005	0	9,689	68,940	227	78,856	140,311	60	140,371	219,227
2006	0	8,773	65,008	262	74,043	137,421	29	137,450	211,493
2007	3	6,571	69,755	219	76,548	162,032	25	162,057	238,605
2008	0	7,615	76,256	268	84,139	176,791	27	176,818	260,957
2009	0	5,749	68,724	295	74,768	147,478	25	147,503	222,271
2010	0	5,738	63,619	176	69,533	149,579	1,101	150,680	220,213
2011	4	6,235	69,770	330	76,339	137,822	82	137,904	214,243
2012	16	6,283	68,696	383	75,378	127,555	34	127,589	202,967
2013	5	3,884	70,187	376	74,452	141,387	22	141,409	215,861
2014	14	4,322	76,453	236	81,025	140,889	18	140,907	221,932
2015	35	4,405	71,144	367	75,951	110,446	5	110,451	186,402
2016	12	4,352	77,778	268	82,410	115,332	21	115,353	197,763

# AIRFIELD FACILITIES

Airfield facilities are those which facilitate aircraft movements between the air and ground. Generally, these facilities include runways, taxiways, airport lighting and markings, and navigational aids. **Exhibit 1E** summarizes and depicts airfield facility information atop an aerial photograph for visual reference.

#### RUNWAYS

Hillsboro Airport has three runways. Runway 13R-31L is the Airport's primary runway. Runway 2-20 is the crosswind runway. Runway 13L-31R is the recently opened parallel training runway. **Table 1D** summarizes the runway characteristics.

TABLE 1D					
Runway Characteristi	cs				
Hillsboro Airport					
Designation	Markings	Material	Condition <sup>1</sup>	Width (ft.)	Length (ft.)
13R-31L (Primary)	Precision/Non-precision	Asphalt	Good to Very Poor <sup>2</sup>	150	6,600
2-20 (Crosswind)	Basic	Asphalt	Good <sup>3</sup>	75	3,821
13L-31L (Parallel)	Basic	Asphalt	Good⁴	60	3,600
<sup>1</sup> Reference Pavement	Condition Map - Exhibit 1F				•
<sup>2</sup> To be reconstructed	by 2020				
<sup>3</sup> Reconstructed in 201	.0				
<sup>4</sup> Constructed in 2015					

## Primary Runway 13R-31L

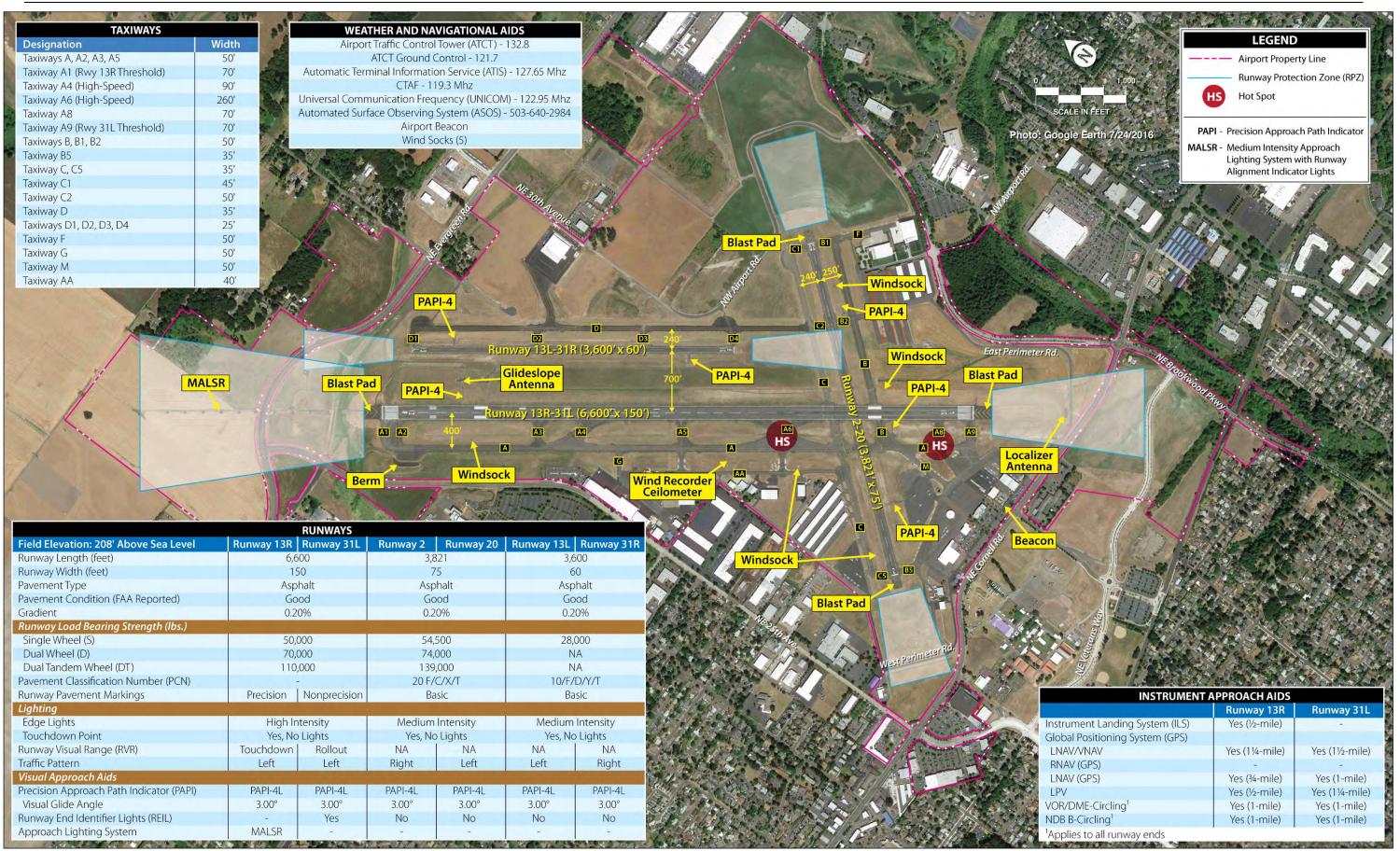
Runway 13R-31L is 6,600 feet long and 150 feet wide. It is oriented in a northwest-southeast manner. The pavement is constructed of asphalt and is reported as being in good to very poor condition according to the most recent pavement condition report (reference **Exhibit 1F**). Runway 13R has precision markings providing threshold bars, threshold markings, runway end designations, touchdown zone, aiming point, centerline, and edge markings. Runway 31L has non-precision markings which are the same markings as Runway 13R, with the exception of touchdown zone markings.

The runway is equipped with a 200-foot long blast pad on each end. The presence of blast pads helps to limit erosion beyond the runway caused by aircraft engines. The effective gradient of the runway is 0.04 percent and the maximum gradient is 0.43 percent. The elevation at the Runway 13R end is 202 feet above ground level (AGL), and at the Runway 13L end it is 198 AGL. The high point of the runway is approximately 2,200 feet from the Runway 13L end and has an elevation of 204 feet AGL. Runway 13R-31L intersects the crosswind runway approximately 1,340 feet from the Runway 13L pavement end.

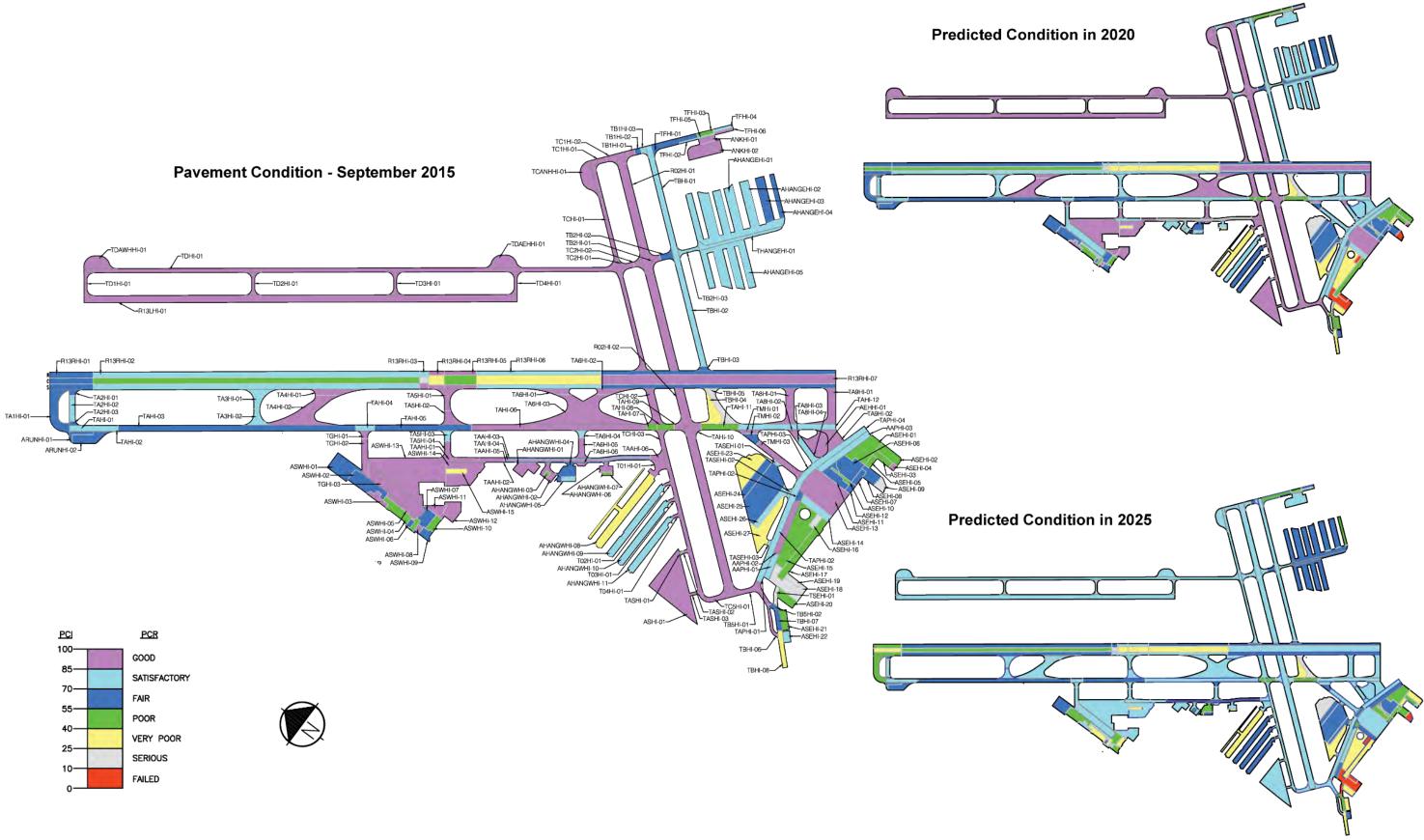
Runway 13R-31L is planned to be completely reconstructed beginning in 2019 due to its condition. The reconstruction is being undertaken as a cost-sharing arrangement between the Airport (primarily

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through FAA AIP grant funding) and the Port of Portland. The FAA is providing grant funding for the runway reconstruction to a width of 100 feet, with the Port funding the additional width to 150 feet total.

#### **Crosswind Runway 2-20**

Oriented in a northeast-southwest manner, crosswind Runway 2-20 is 3,821 feet long and 75 feet wide. The runway is constructed of asphalt pavement and is reported in to be in good condition as the runway was recently reconstructed in 2010. The reconstruction project included shifting the runway to the northeast and shortening it by approximately 200 feet in order to resolve runway visibility zone deficiencies. Runway 2-20 has basic markings, which include threshold bars, runway end designations, runway edge and centerline markings. Runway 2-20 intersects the primary runway approximately 1,880 feet from the Runway 2 pavement end. The elevation of the Runway 2 end is 204 feet AGL, and on the Runway 20 end it is 208 feet AGL. The effective gradient is 0.18 percent and the maximum gradient is 0.33 percent. Both ends of Runway 2-20 have a blast pad that is 150 feet long.

#### Parallel Runway 13L-31R

The construction of the parallel runway was completed in 2015. This runway is 3,600 feet in length and 60 feet in width. It is designed to accommodate smaller aircraft and primarily serves training activity. The runway is constructed of asphalt and is in good condition. The elevation on the Runway 13L end is 201 feet AGL and 206 feet AGL on the Runway 13R end. The runway gradient is 0.0 percent.

#### **Runway Pavement Strength**

The strength rating of runway pavement has traditionally been measured in terms of the number of wheels on each landing gear strut of an aircraft. Having additional wheels on each landing gear provides greater dispersal of the aircraft weight, enabling the pavement to withstand heavier aircraft. The strength rating, expressed in pounds, indicates that the pavement can withstand repeated usage by aircraft within that weight limitation and the pavement will experience normal wear and tear. Repeated usage of the runway by aircraft that are heavier than the strength rating will exert greater wear and tear and will shorten the useful life of the pavement.

Aircraft with a single wheel on each landing gear strut are classified as single (S). Two wheels on each landing gear strut is classified as dual (D), and dual tandem wheel (DT) has four tires on the landing gear strut. Runway 13R-31L has a pavement strength of 50,000 pounds (S), 70,000 pounds (D), and 110,000 pounds (DT). Runway 2-20 has a pavement strength rating of 54,500 pounds (S), 74,000 pounds (D), and 139,000 pounds (DT). Parallel Runway 13L-31R has a pavement strength rating of 28,000 (S).

The FAA has recently moved to implementing the International Civil Aviation Organization (ICAO) pavement classification number (PCN) for identifying strength of airport pavements. The PCN is a five-part code described as follows:

- 1) <u>PCN Numerical Value</u>: Indicates the load-carrying capacity of the pavement expressed as a whole number. The value is calculated based on several engineering factors such as aircraft geometry and pavement usage.
- 2) <u>Pavement Type</u>: Expressed as either R for rigid pavement (most typically concrete) or F for flexible pavement (most typically asphalt).
- 3) <u>Subgrade Strength</u>: Expressed as A (High), B (Medium), C (Low), or D (Ultra Low). A subgrade of A would be considered very strong, like concrete-stabilized clay, and a subgrade of D would be very weak like un-compacted soil.
- 4) <u>Maximum Tire Pressure</u>: Expressed as W (Unlimited/No Pressure Limit), X (High/254 psi), Y (Medium/181 psi), or Z (Low/72 psi), this indicates the maximum tire pressure the pavement can support. Concrete surfaces are usually rated W.
- 5) <u>Process of Determination</u>: Expressed as either T (technical evaluation) or U (physical evaluation), this indicates how the pavement was tested.

A PCN has been established for Runway 2-20 and parallel Runway 13L-31L. The PCN for primary Runway 13R-31L will be established following the reconstruction project. The PCN for Runway 2-20 is expressed as 20/F/C/X/T. This means that the underlying pavement value has a load-carrying capacity of 20 (unit-less), is flexible (asphalt), is low subgrade strength, has high tire pressure capability, and was calculated through a technical evaluation. The PCN for Parallel Runway 13R-31L is 10/F/D/Y/T.

# TAXIWAYS

Taxiways provide for ground movement of aircraft to and from the runway system. At towered airports, aircraft movements are controlled by tower personnel when the tower is open. Taxilanes provide access to aprons and hangar areas and are typically not controlled by tower personnel.

There are four main parallel taxiways designated A, B, C, and D. Taxiway A extends from the Runway 13R threshold to the Runway 31L threshold and it is 50 feet wide. There are eight taxiways connecting from Taxiway A to Runway 13R-31L, numbered A1 through A9 (there is no taxiway A7). Taxiway B is a partial parallel taxiway to Runway 2-20. It extends from the Runway 20 end to an intersection with Taxiway A. Taxiway B is 50 feet wide. Connecting Taxiways B1, B2 and B5 provide access to the runway. Taxiway C is a full length parallel taxiway to Runway 2-20. Taxiway C is 35 feet wide except for that portion between Runway 13R-31L and Taxiway A, where it expands to 65 feet wide. Taxiway C has three connecting taxiways designated C1, C2, and C5. Taxiway D is the parallel taxiway to parallel Runway 13L-53R. Taxiway D is 35 feet wide and extends from the Runway 13L end to an intersection with Taxiway C. There are four connecting taxiways designated D1, D2, D3, and D4, each of which is 25 feet wide.

There are several additional taxiways that provide access to specific areas of the Airport. Taxiway F is 50 feet wide and it provides access to the corporate hangar development located closest to Runway 20. Taxiway G is 50 feet wide and provides access to the apron area located on the southwest side of the

Airport. Taxiway L is approximately 40 feet wide and it provides access to the FBO apron and hangar located adjacent to the parallel runway. Taxiway M is 50 feet wide and it provides circulation in the terminal area.

Taxiway and taxilane centerline markings are provided to assist pilots in maintaining proper clearance from pavement edges and objects near the taxiway/taxilane edges. Taxiway markings at the Airport include the following:

- Yellow centerline;
- Continuous type edge markings along paved shoulders;
- Aircraft holding position markings;
- Enhanced centerline markings leading to runway hold lines; and,
- Dashed type edge markings along the taxiways which are contiguous to the terminal ramp.

Aircraft movement areas on various aircraft aprons are identified with centerline markings. Aircraft tiedown positions are identified on various apron surfaces.

#### **AIRFIELD "HOT SPOTS"**

The FAA defines an "airport surface hot spot" as a location on an aerodrome movement area with a history or potential risk of collision or runway incursion, and where heightened attention by pilots/ drivers is necessary. A "hot spot" is a runway safety related problem area on an airport that presents increased risk during surface operations. Typically, it is a complex or confusing taxiway/taxiway or taxiway/runway intersection. The area of increased risk has either a history of, or potential for, runway incursions or surface incidents, due to a variety of causes, such as, but not limited to: airport layout, traffic flow, airport marking, signage and lighting, situational awareness, and training. Hot spots are depicted on airport diagrams as open circles or polygons designated as "HS 1," "HS 2," etc.

There are two hot spots at Hillsboro Airport (see Exhibit 1E) which are described by the FAA as follows:

- HS 1: Aircraft exiting Runway 13R-31L at Taxiway A6 have only 90 feet of clearance between Taxiway A and the hold position markings.
- HS 2: Pilots taxiing from the Runway 31L run-up area via Taxiway A8 to Runway 31L for departure sometimes fail to hold short of Runway 13R-31L.

These hot spots will be analyzed during this master plan project and various solutions will be presented. Labeling an area as a hot spot does not mean that the area does not meet standard. Sometimes, a hot spot only means that pilots should use extra caution in the area. Nonetheless, if a reconstruction project can eliminate the potential confusion without negatively impacting airfield operations, that is typically the preferred solution.

#### AIRCRAFT APRONS

Aircraft aprons are wide expanses of pavement where various aircraft functions take place. Some apron areas are designated for locally based aircraft that utilize tie-down positions for outdoor storage. Other apron areas are designated for transient aircraft that are visiting for a short period of time. Portions of aprons are used for aircraft circulation purposes. Often, aprons will serve both local and itinerant needs based on demand. Hold aprons provide an area for pilots to perform routine preflight checks and engine run-ups prior to departure, and are typically located in proximity to the runway ends.

The terminal apron at Hillsboro serves multiple functions. The west portion has 16 tie-down positions and generally serves local user needs. The central portion serves transient users, most notably corporate shuttles, and it has three positions for larger aircraft. The east terminal apron has four transient parking positions, eight locally-based helicopter positions and 24 local fixed wing positions. The east apron positions are managed by the adjacent flight school.

North of the terminal apron is a large central apron designated for local tie-down needs. This apron has a maximum capacity for 71 smaller aircraft. The west apron has 48 positions for small, locally-based aircraft. There are numerous small apron areas adjacent to existing hangars. Collectively, it is estimated these provide for 20 transient positions.

**Exhibit 1G** shows the size and location of the various aircraft aprons as well as the estimated number of aircraft tie-down positions. The map is color coded to distinguish between local and transient aprons.

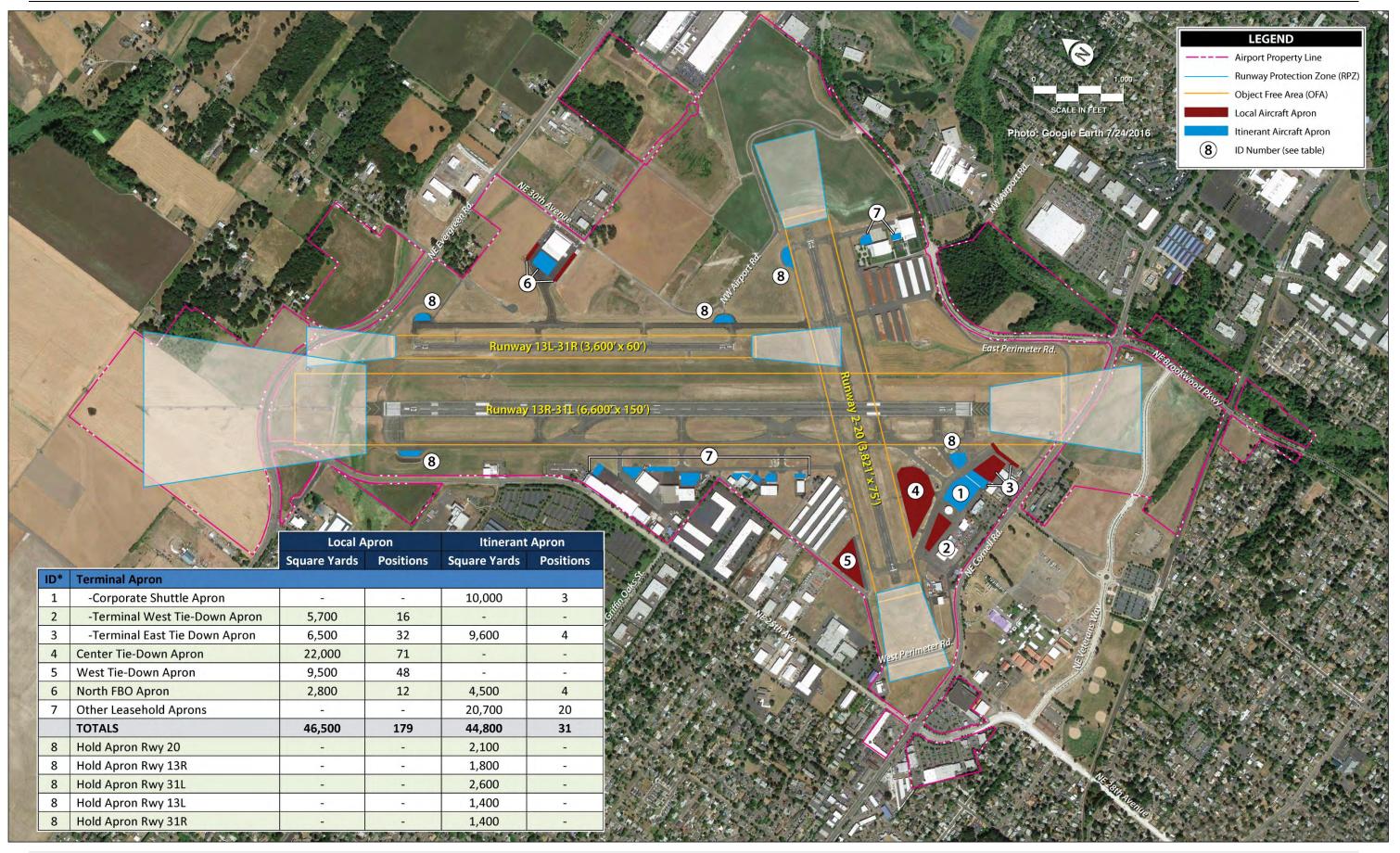
#### AIRFIELD LIGHTING SYSTEMS

Airfield lighting systems extend an airport's usefulness into environmental periods of darkness and/or poor visibility. A variety of lighting systems are installed at the Airport for this purpose. These lighting systems, categorized by function, are summarized as follows.

**Identification Lighting**: The location of the Airport at night is universally identified by a rotating beacon. The rotating beacon projects two beams of light, one white and one green, 180 degrees apart. The rotating beacon is located to the south of the terminal building in the vehicle parking lot. The beacon operates sunset to sunrise.

**Runway and Taxiway Lighting/Signage**: Runway and taxiway edge lighting utilize light fixtures placed near the edge of the pavement to define the lateral limits of the pavement. This lighting is essential for safe operations during night and/or times of low visibility in order to maintain safe and efficient access to and from the runways and aircraft parking areas.

Runway 13R-31L is equipped with high intensity runway lights (HIRL). Both other runways have medium intensity runway lights (MIRL). The last 2,000 feet of Runway 13R-31L, edge lighting in both directions is equipped with caution zone lights, which are split white-yellow lighting to provide an indication of the



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Exhibit 1G AIRCRAFT APRONS

approaching runway end to pilots. All taxiways are equipped with medium intensity taxiway edge lighting (MITL).

The Airport also has a runway/taxiway signage system, an essential component of a surface movement guidance control system necessary for the safe and efficient operation of the Airport. The signage system installed at the Airport includes runway and taxiway designations, holding positions, instrument landing system (ILS) critical areas, routing/directional, and runway end and exits.

**Approach Lighting Systems (ALS):** The approach to Runway 13R is equipped with a medium intensity approach lighting system (MALS) which offers a lighted, visual grid for pilots to identify the runway end while on final approach. The MALS is supplemented with runway alignment indicator lights (RAIL). The combined MALS and RAIL is referred to as a MALSR. The RAIL portion of the MALSR is a linear progression of strobe lights which provides pilots with a rapid, visual cue of the runway centerline. These approach light stands are spaced every 200 feet and extend approximately 2,800 feet from the runway threshold. No other runway ends have an ALS.

**Visual Glide Slope Approach Aids**: All runway ends are equipped with a precision approach path indicator (PAPI-4) system. The PAPIs consist of four light boxes which shine red or white light that pilots interpret to determine if they are on the correct glide path to the runway. All PAPIs are situated on the left side of the runway (except those for Runway 2, which are on the right side), approximately 1,000 feet from the runway ends. The approach slope to all four runway ends is set to the standard 3 degrees. The Airport Facilities Directory for Hillsboro (FAA publication) notes that the PAPI for both ends of Parallel Runway 13L-31R are baffled (not visible) beyond 8 degrees (10 degrees is typical) to either side of centerline. This was done to avoid tree obstructions.

**Runway End Identifier Lights (REIL):** Runway 31L is equipped with a REIL system which consists of a flashing strobe light set to the side of the runway landing threshold. These lights provide rapid identification of the runway threshold for a distance of up to 20 miles.

**After-Hours Lighting:** When the ATCT is closed, all primary airfield lights including the runway edge lights, PAPIs, and the REILs for Runway 31L remain on through the night. Pilots can activate the MALSR utilizing the pilot controlled lighting (PCL) system through a series of clicks with their microphone transponder on the common traffic advisory channel (CTAF) frequency 119.3 MHz. The MALSR lights will remain on for approximately 15 minutes.

The FAA owns and maintains the MALSR, PAPIs, localizer antenna, glideslope antenna, and the REILs.

#### WEATHER AND COMMUNICATION AIDS

**Wind Indicators:** Hillsboro Airport is equipped with seven windsocks. The windsocks provide information to pilots regarding wind conditions, such as direction and intensity. There is a windsock in proximity to each runway end and one located approximately midfield to the primary runway.

**Runway Visual Range (RVR):** An RVR system measures visibility, background luminance, and runway light intensity to determine the distance over which a pilot of an aircraft on the centerline of the runway can see the runway surface markings delineating the runway or identifying its centerline. RVR is expressed in feet and is used as one of the main criteria for minima on instrument approaches. The maximum RVR reading is 6,000 feet, above which the reading becomes insignificant and does not need to be reported. RVR sensor equipment has been installed on the side of Runway 13R at the touchdown zone and on Runway 31L on the rollout. None of the other runways have RVR equipment.

**Automated Surface Observing System (ASOS):** Hillsboro Airport is served by an ASOS which automatically records weather conditions, such as temperature, dew point, wind speed, altimeter setting, visibility, sky condition, and precipitation. The ASOS updates observations each minute, 24 hours a day, and this information is transmitted to pilots in the vicinity via an FAA very high frequency (VHF) ground-to-air radio transmitter or via a local telephone number (503-640-2984).

**Automated Terminal Information Service (ATIS):** ATIS broadcasts are updated hourly and provide arriving and departing pilots the current surface weather conditions, communication frequencies, and other important airport-specific information. The ATIS frequency at Hillsboro Airport is 127.65 MHz.

**Common Traffic Advisory Frequency (CTAF):** The Hillsboro Airport CTAF radio frequency is 119.3 MHz. CTAF is used by pilots in the vicinity of the Airport to communicate with each other about approaches to or departures from the Airport when the ATCT is closed, as well as for activating the PCL. In addition, a UNICOM frequency is also available (122.95 MHz), where a pilot can obtain information pertaining to the Airport.

# **PAVEMENT CONDITION**

Periodically, the Oregon Department of Aviation performs inspections of the pavement conditions at the public use airports under its jurisdiction, including Hillsboro Airport. The pavement maintenance management program was developed as part of the Oregon Continuous Aviation System Plan sponsored in part by the Oregon Department of Aviation and the FAA. The information and data generated ensures airport sponsors are in compliance with the requirements of FAA Grant Assurance Number 11, which states that any airport requesting federal funds for pavement improvement projects must have implemented a pavement maintenance management program.

The most recent inspection was in September 2015. The inspections are conducted in compliance with FAA Advisory Circular (AC) 150/5380-6, *Guidelines and Procedures for Maintenance of Airport Pavements*. The inspection data is entered into the MicroPAVER software program for analysis. Maintaining a MicroPAVER database ensures that the airport complies with the "record keeping and information retrieval" requirements of the FAA grant assurances.

The MicroPAVER software program calculates a Pavement Condition Index (PCI) for each section of pavement on the airfield (runways, taxiways, and aprons). The program also generates forecasts of pavement condition five and 10 years into the future. The PCI values index ranges from 0 to 100, providing an indication of the overall condition of that section of pavement. For Category 2 airports (as described in the Oregon Aviation Plan) such as Hillsboro Airport, pavement condition becomes critical when the PCI falls below 65 for runways, 60 for taxiways, and 55 for aprons. The MicroPAVER software also produces detailed reports indicating what ongoing routine maintenance should be performed to maintain these minimum condition levels. The pavement condition index map for Hillsboro Airport is presented on **Exhibit 1F**.

Having recently been reconstructed, Runway 2-20 is in good condition with a PCI value of 100. Parallel Runway 13L-31R is the new parallel runway that was completed in 2015, and it too has a PCI value of 100 and is considered in good condition. Primary Runway 13R-31L has PCI values ranging from very poor to good. This runway is planned to be reconstructed in beginning in 2019.

The primary parallel taxiways are in fair to good condition; however, there are some smaller sections listed as being in poor condition. Areas of concern include portions of the aprons and taxilanes. Later in this master plan, several capital projects will be considered to maintain adequate pavement condition at the Airport.

The program provided by the Oregon Department of Aviation to monitor pavement condition is a significant asset to the state's system of airports. Continuous and ongoing maintenance of the pavement at the Airport should provide a safe operating environment for aircraft for years to come.

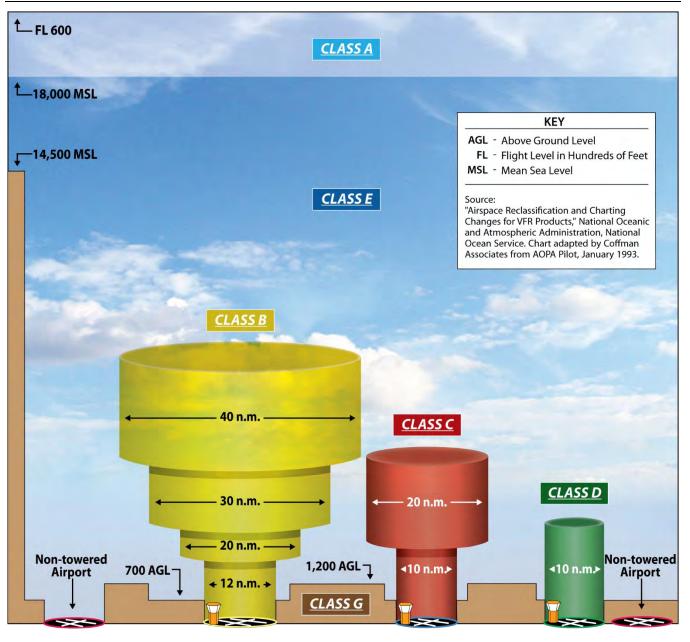
# AREA AIRSPACE AND AIR TRAFFIC CONTROL

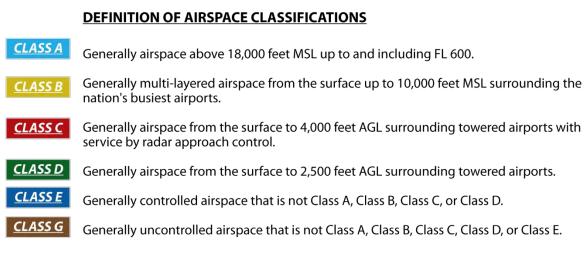
The *Federal Aviation Administration Act of 1958* established the FAA as the responsible agency for the control and use of navigable airspace within the United States. The FAA has established the National Airspace System (NAS) to protect persons and property on the ground and to establish a safe and efficient airspace environment for civil, commercial, and military aviation. The NAS covers the common network of U.S. airspace, including: air navigation facilities; airports and landing areas; aeronautical charts; associated rules, regulations, and procedures; technical information; and personnel and material. The system also includes components shared jointly with the military.

#### AIRSPACE STRUCTURE

Airspace within the United States is broadly classified as either "controlled" or "uncontrolled." The difference between controlled and uncontrolled airspace relates primarily to requirements for pilot qualifications, ground-to-air communications, navigation and air traffic services, and weather conditions. Six classes of airspace have been designated in the United States, as shown on **Exhibit 1H**. Airspace designated as Class A, B, C, D, or E is considered controlled airspace. Aircraft operating within controlled airspace are subject to varying requirements for positive air traffic control.

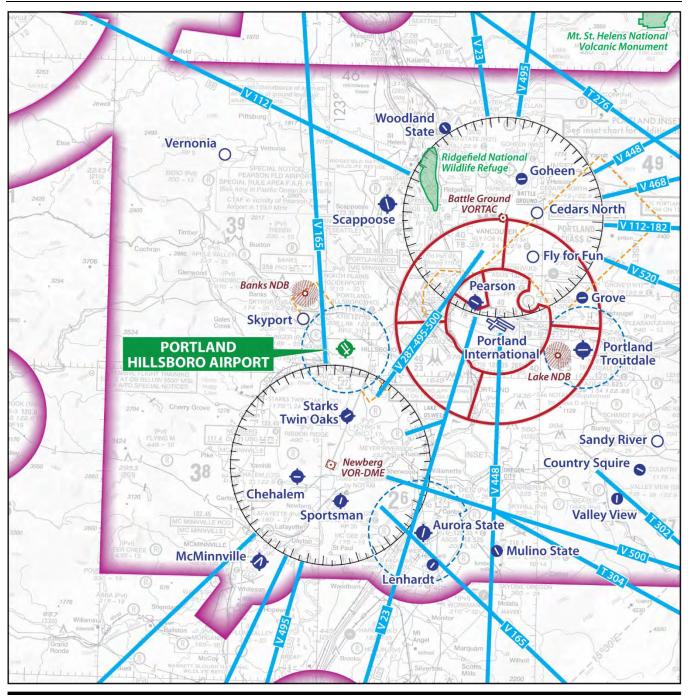
**Class A Airspace:** Class A airspace includes all airspace from 18,000 feet mean sea level (MSL) to flight level (FL) 600 (60,000 feet MSL). This airspace is designated in FAR Part 71.193 for positive control of



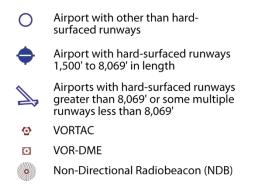


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## LEGEND



TTTT	Compass Rose
	Class C Airspace
	Class D Airspace
	Class E Airspace
	Class E Airspace with floor 700 ft. above surface
	Victor Airways
	Wilderness Areas



Source: US Department of Commerce, National Oceanic and Atmospheric Administration Seattle Sectional Chart, 12/08/16 aircraft. The Positive Control Area (PCA) allows flights governed only under IFR operations. The aircraft must have special radio and navigation equipment, and the pilot must obtain clearance from an ATC facility to enter Class A airspace. In addition, the pilot must possess an instrument rating.

**Class B Airspace:** Class B airspace has been designated around some of the country's busiest commercial service airports, such as the Seattle-Tacoma International Airport (SEA). Class B airspace is designed to regulate the flow of uncontrolled traffic above, around, and below the arrival and departure airspace required for high-performance, passenger-carrying aircraft at busy commercial service airports. This airspace is the most restrictive controlled airspace encountered by pilots operating under VFR.

In order to fly within Class B airspace, an aircraft must be equipped with special radio and navigation equipment and must obtain clearance from air traffic control. Moreover, a pilot must have at least a private pilot's certificate or be a student pilot who has met the requirements of FAR Part 61.95, which requires special ground and flight training for Class B airspace. Helicopters do not need special navigation equipment or a transponder if they operate at or below 1,000 feet and have made prior arrangements in the form of a Letter of Agreement with the FAA controlling agency. Aircraft are also required to have and utilize a Mode C transponder within a 30-nautical mile (NM) range of the center of Class B airspace. A Mode C transponder allows the ATCT to track the altitude of the aircraft.

**Class C Airspace:** The FAA has established Class C airspace at 120 airports around the country as a means of regulating air traffic in these areas. Class C airspace is designed to regulate the flow of uncontrolled traffic above, around, and below the arrival and departure airspace required for high-performance, passenger-carrying aircraft at some commercial service airports. In order to fly inside Class C airspace, the aircraft must have a two-way radio, an encoding transponder, and have established communication with ATC. Aircraft may fly below the floor of the Class C airspace, or above the Class C airspace ceiling without establishing communication with ATC. Portland International Airport (PDX) is in Class C airspace.

**Class D Airspace:** Class D airspace is controlled airspace surrounding airports with an ATCT, such as at Hillsboro Airport. The Class D airspace typically constitutes a cylinder with a designated horizontal radius from the airport, extending from the surface, up to a designated vertical limit, above the airport elevation. If an airport has an instrument approach or departure, the Class D airspace sometimes extends along the approach or departure path. During periods when the airport's ATCT is closed, Class D airspace typically reverts to Class E airspace.

FAA Order JO 7400.11A, *Airspace Designations and Reporting Points*, describes the Class D airspace surrounding Hillsboro Airport. In summary, the Class D airspace extends upward from the surface to, and including, 2,700 feet MSL within a 4.2-mile radius of the Airport.

**Class E Airspace:** Class E airspace consists of controlled airspace designed to contain IFR operations near an airport, and while aircraft are transitioning between the airport and en route environments. Unless otherwise specified, Class E airspace terminates at the base of the overlying airspace. Only aircraft operating under IFR are required to be in contact with ATC when operating in Class E airspace. While aircraft conducting visual flights in Class E airspace are not required to be in radio communications with air

traffic control facilities, visual flight can only be conducted if minimum visibility and cloud ceilings exist. When the ATCT is closed, Hillsboro Airport reverts to Class E airspace down to the surface.

**Class G Airspace:** Airspace not designated as Class A, B, C, D, or E is considered uncontrolled, or Class G, airspace. ATC does not have the authority or responsibility to exercise control over air traffic within this airspace. Class G airspace lies between the surface and the overlaying Class E airspace (700 to 1,200 feet above ground level [AGL]) in some areas.

Exhibit 1H also shows the airspace structure surrounding Hillsboro Airport.

## SPECIAL USE AIRSPACE

Special use airspace is defined as airspace where activities must be confined because of their nature or where limitations are imposed on aircraft not taking part in those activities. The designation of special use airspace identifies for other users the areas where military activity occurs, provides for segregation of that activity from other fliers, and allows charting to keep airspace users informed. Special use airspace in proximity to the Hillsboro Airport is depicted on **Exhibit 1H**.

**Military Operating Areas (MOAs):** This special use airspace is established outside positive control areas to separate/segregate certain nonhazardous military activities from IFR traffic and to identify for VFR traffic where these activities are conducted. MOAs are established to contain certain military activities, such as air combat maneuvers, air intercepts, acrobatics, etc. The Dolphin North MOA is the closest to Hillsboro and is approximately 100 flying-miles to the southwest.

**Victor Airways:** For aircraft arriving or departing the area using very high frequency omni-directional range (VOR) facilities, a system of Federal Airways, referred to as Victor Airways, has been established. Victor Airways are corridors of airspace eight miles wide that extend upward from 1,200 feet AGL to 18,000 feet MSL and extend between VOR navigational facilities. There are numerous Victor Airways in the area leading to and from the Newberg VOR-DME facility located approximately 11 miles south of the Airport and the Battle Ground VORTAC located approximately 20 miles to the northeast of the Airport.

**Warning Areas:** A warning area is airspace of defined dimensions, extending from 3 nautical miles outward from the coast of the United States, containing activity that may be hazardous to nonparticipating aircraft. The purpose of such areas is to warn nonparticipating pilots of the potential danger. A warning area may be located over domestic or international waters or both. Warning Area W-570 is located to the west off the Oregon coast.

**Restricted Airspace:** No person may operate an aircraft within a restricted area between the designated altitudes and during the time of designation without advanced permission of the using and controlling agency. The closest Restricted Airspace is to the east near Hermiston, Oregon and to the north near Seattle.

#### AIRSPACE CONTROL

The ATCT is located on west side of the airfield in proximity to the runway intersection. Air traffic controllers staff the ATCT from 6:00 a.m. to 10:00 p.m. daily. Tower controllers provide services to aircraft operating on the Airport and generally within a five-mile radius of the Airport. The tower was constructed in 1960 and it is 65 feet tall.

The ATCT is an FAA-owned and operated facility staffed by FAA controllers. The ATCT staff provides approach, departure, and ground control at the Airport. When the tower is closed, pilots communicate with PDX controllers. Communication with the tower is available through the following frequencies:

- Hillsboro Ground Control: 121.7 MHz
- Hillsboro Tower: 1119.3 MHz
- Portland Approach and Departure: 118.1 (High); 126.0 (Low)

Tower personnel were interviewed regarding the master plan project. They indicated that there are existing line of sight issues to Taxiways A1, A2, D1, D2, and the run-up area near Runway 13R. They indicated that raising the tower cab could solve the line of sight issues. They also indicated that ground movement between the parallel runways is challenging because there is only one taxiway connection between the two. Aircraft landing on Runway 31L have a very long taxi in order to get to the facilities/FBO located adjacent the parallel runway.

There are two Letters of Agreement among tower personnel, the Port, and the flight schools which are designed to allow the signatories to participate, to the extent practical, with the Port's "Fly Friendly" program. The first is related to helicopter operations and it is designed to minimize the impact of helicopter operations on the surrounding neighborhoods without unduly restricting the use of the Airport. The second relates to runway usage and encourages the use of Runway 31 to the greatest extent practical.

#### NAVIGATIONAL AIDS

Navigational aids are electronic devices that transmit radio frequencies, which pilots of properly equipped aircraft can translate into point-to-point guidance and position information. The types of electronic navigational aids available for aircraft flying to or from Hillsboro Airport include a very high frequency omni-directional range (VOR) facility, the global positioning system (GPS), and a non-directional beacon (NDB).

The VOR, in general, provides azimuth readings to pilots of properly equipped aircraft transmitting a radio signal at every degree to provide 360 individual navigational courses. Frequently, distance measuring equipment (DME) is combined with a VOR facility (VOR-DME) to provide distance as well as direction information to the pilot. Military tactical air navigation aids (TACANs) and civil VORs are commonly combined to form a VORTAC. The VORTAC provides distance and direction information to both civil and military pilots. The Newberg VOR-DME facility is located approximately 11 miles south of the Airport and the Battle Ground VORTAC is located approximately 20 miles to the northeast of the Airport.

GPS is an additional navigational aid for pilots. GPS was initially developed by the United States Department of Defense for military navigation around the world. GPS differs from a VOR, in that pilots are not required to navigate using a specific facility. GPS uses satellites placed in orbit around the earth to transmit electronic radio signals, which pilots of properly equipped aircraft use to determine altitude, speed, and other navigational information. With GPS, pilots can directly navigate to any airport in the country and are not required to navigate to a specific ground-based navigation facility.

Many airports are equipped with an Instrument Landing System (ILS). The ILS serving Runway 13R is comprised of localizer antenna and glideslope equipment. The localizer provides an instrument approach course for horizontal alignment with the runway centerline and transmits on a 14-element antenna array. The glideslopes provide vertical guidance for landing aircraft and transmit on a three element capture effect antenna. Additionally, the Runway 13R MALSR is a high intensity approach lighting system providing visual alignment information on the extended course centerline.

A non-directional beacon (NDB) is a radio transmitter at a known location that transmits a signal that does not include inherent directional information. NDB signals follow the curvature of the Earth, so they can be received at much greater distances at lower altitudes, a major advantage over VOR. However, NDB signals are also affected more by atmospheric conditions, mountainous terrain, coastal refraction and electrical storms, particularly at long range. The Banks NDB is located approximately six miles to the northwest of the Airport. The FAA is currently considering decommissioning the Banks NDB.

## **FLIGHT PROCEDURES**

Flight procedures are a set of predetermined maneuvers established by the FAA, using electronic or visual navigational aids that assist pilots in locating and landing or departing from an airport. For Hillsboro Airport, there are multiple instrument flight procedures as shown on **Exhibit 1J**.

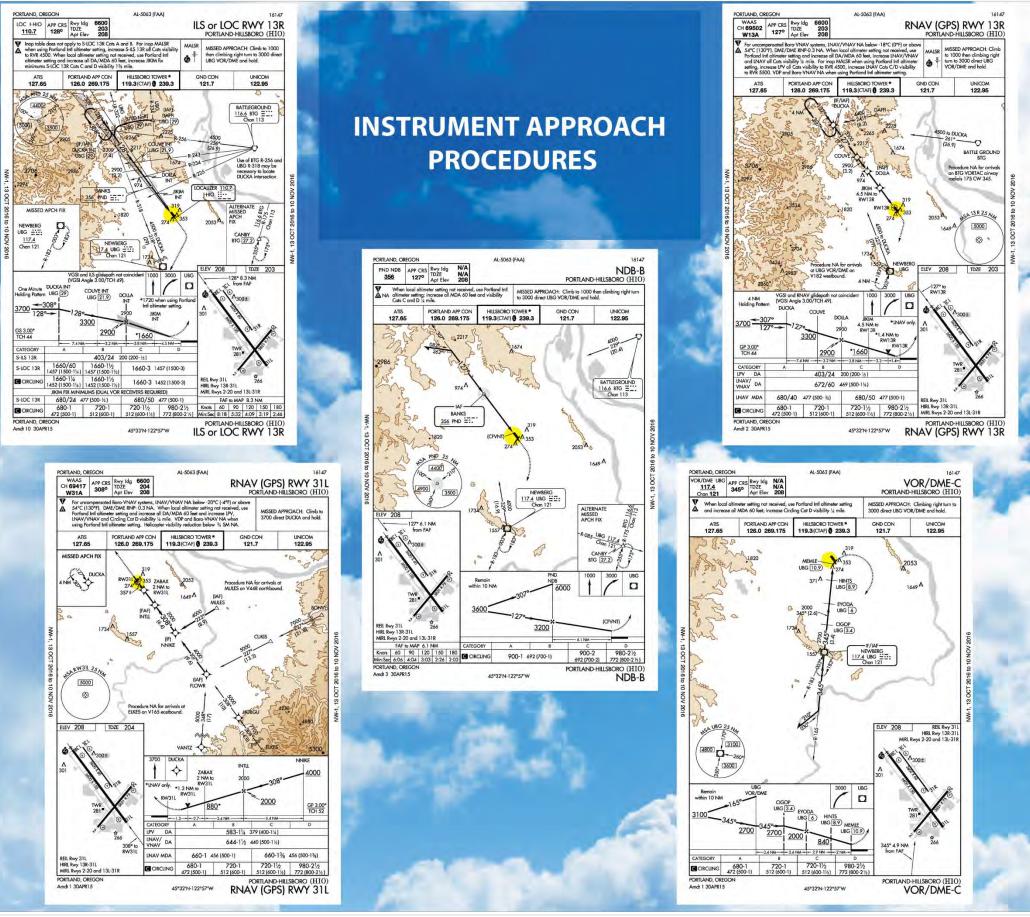
#### **Instrument Approach Procedures**

Instrument approach procedures are a series of predetermined maneuvers established by the FAA, using electronic navigational aids that assist pilots in locating and landing at an airport, especially during instrument flight conditions. There are currently five published instrument approach procedures, including one ILS instrument approach to Runway 13R. Precision instrument approaches provide vertical descent information and course guidance information to the pilot. Non-precision approaches only provide course guidance to the pilot; however, the relatively new GPS localizer performance with vertical guidance (LPV) approaches are currently categorized by the FAA as a non-precision approach even though it provides vertical guidance.

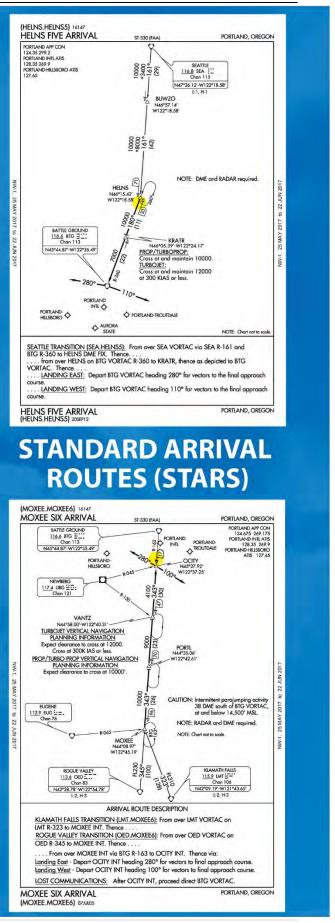
The capability of an instrument approach procedure is defined by the visibility and cloud ceiling minimums associated with the approach. Visibility minimums define the horizontal distance the pilot must be able to see in order to complete the approach. Cloud ceilings define the lowest level a cloud layer (defined in feet above the ground) can be situated for the pilot to complete the approach. If the observed visibility or cloud ceilings are below the minimums prescribed for the approach, the pilot cannot

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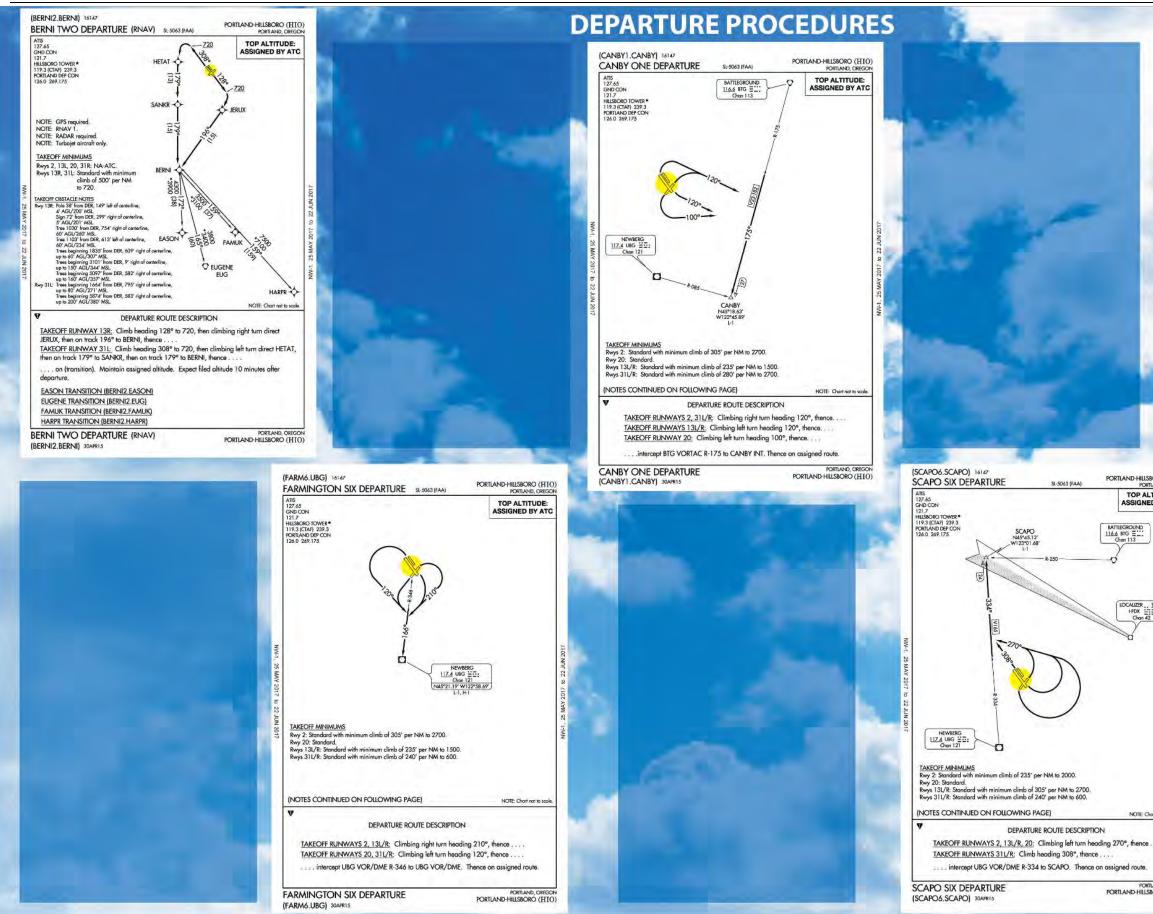
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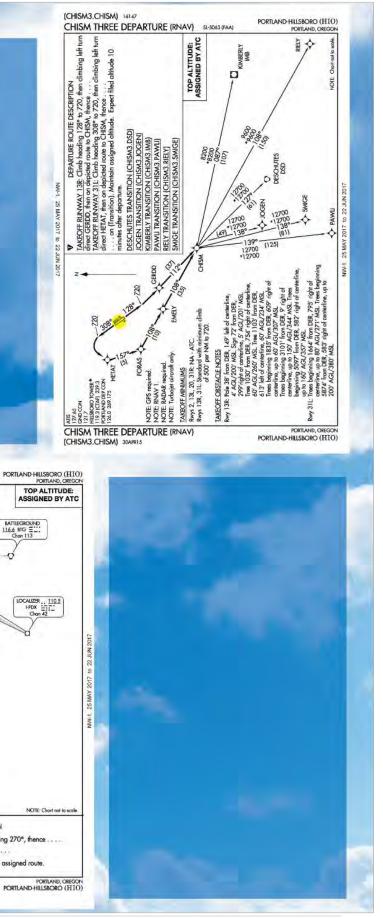


Exhibit 1J (continued) INSTRUMENT PROCEDURES

complete the instrument approach. **Exhibit 1J** presents FAA approved and published instrument approach procedures (referred to as approach plates). **Table 1E** summarizes the approach plates in tabular format.

TABLE 1E Instrument Approach Da	ata						
Hillsboro Airport							
		WEATHER MINIMUM					
	Category A	Category B	Category C	Category D			
ILS or LOC RWY 13R		2001/1/	milo				
LOC	14571/11/ mile	200'/½	-mie 1457'/	2 mile			
	1457'/1¼-mile 1452'/1¼-mile	1457'/1½-mile 1452'/1½-mile	1457/1				
Circling	· · ·	JMS (DUAL VOR RECEIVE		5-111110			
LOC	477'/2		477'/1	mile			
Circling	472'/1-mile	512'/1-mile	512'/1½-mile	772'/2½-mile			
RNAV (GPS) RWY 13R	472/1-11116	512/1-1111e	512/1/2-IIIIe	//2/2/2-1111e			
LPV DA		200'/½	-mile				
LNAV/VNAV DA		469'/1					
LNAV MDA	477'/¾		477'/1	-mile			
Circling	472'/1-mile	512'/1-mile	512'/1½-mile	772'/2½-mile			
RNAV (GPS) RWY 31L		01272	011 / 1/1 ///	,,_,_,			
LPV DA		379'/1	4-mile				
LNAV/VNAV DA		440'/1					
LNAV MDA	456'/1		456'/15	‰-mile			
Circling	472'/1-mile	512'/1-mile	512'/1½-mile	772'/2½-mile			
VOR/DME-C	· ·		· ·	·			
Circling	472'/1-mile	512'/1-mile	512'/1½-mile	772'/2½-mile			
NDB-B			· · · · · ·				
Circling	692'/1	I-mile	692'/2-mile	772'/2½-mile			
Aircraft categories are b	ased on the approach spe	ed of aircraft, which is de	etermined as 1.3 times th	ne stall speed in land			
ing configuration. The a	pproach categories are as	follows:					
Category A:	0-90 knots (e.g., Cessna						
Category B:	91-120 knots (e.g., Beec	• •					
Category C:		121-140 knots (e.g., B-737, Regional Jets, Canadair Challenger)					
Category D:	141-166 knots (e.g., B-7-						
Category E:	Greater than 166 knots	(e.g., Certain large milita	ry or cargo aircraft)				
Abbreviations:							
LOC - Localizer	<b>C</b> 1						
GPS - Global Positioning		tenel Anne Martin Itta					
	echnical variant of GPS (La		gation)				
	Jsed for vertically guided a nt Altitude (Used for non-p						
	bud ceiling height (in feet a		vility (in miles)				
$\frac{1}{1000} = \frac{1}{1000} = 1$	ocedures - Effective March						

The most sophisticated instrument approach procedure available at the Airport is associated with the ILS to Runway 13R. The ILS instrument approach provides visibility minimums as low as ½-mile (2,400 feet RVR) and cloud ceilings of 200 feet AGL (referred to as a Category I approach).

Instrument approaches based on GPS have become very common across the country. GPS is inexpensive, as it does not require a significant investment in ground-based systems by the airport or FAA. Both ends of Primary Runway 13R-31L are served by GPS approaches (RNAV is a GPS variant). GPS LPV approaches provide both horizontal and vertical guidance information to pilots. Advancements in GPS technology have allowed instrument approach procedures to provide minimums nearly as low as more traditional ILS systems. The GPS approaches to both ends of Runway 13R-31L include an LPV component.

## **Visual Flight Procedures**

Most flights at the Airport are conducted under visual flight rules (VFR). Under VFR flight, the pilot is responsible for collision avoidance. Typically, the pilot will make radio calls announcing the position of the aircraft relative to the airport and the intentions of the pilot.

In most situations, under VFR and basic radar services, the pilot is responsible for navigation and choosing the arrival and departure flight paths to and from the airport. The results of individual pilot navigation for sequencing and collision avoidance are that aircraft do not fly a precise flight path to and from the airport. Therefore, aircraft can be found flying over a wide area around the airport for sequencing and safety reasons.

While aircraft can be expected to operate over most areas of the City, the density of aircraft operations is higher near the airport. This is the result of aircraft following the established traffic patterns for the airport. The traffic pattern is the traffic flow that is prescribed for aircraft landing or taking off from an airport. The components of a typical traffic pattern are upwind leg, crosswind leg, downwind leg, base leg, and final approach.

- a. Upwind Leg A flight path parallel to the landing runway in the direction of landing.
- b. Crosswind Leg A flight path at right angles to the landing runway off its upwind end.
- c. Downwind Leg A flight path parallel to the landing runway in the direction opposite to landing. The downwind leg normally extends between the crosswind leg and the base leg.
- d. Base Leg A flight path at right angles to the landing runway off its approach end. The base leg normally extends from the downwind leg to the intersection of the extended runway centerline.
- e. Final Approach A flight path in the direction of landing along the extended runway centerline. The final approach normally extends from the base leg to the runway.

Essentially, the traffic pattern defines which side of the runway aircraft will operate. Traditionally, a lefthand traffic pattern is standard. At Hillsboro Airport, Runways 2 and 31R have non-standard right-hand traffic patterns. For these runways, aircraft make right turns throughout pattern operation. The traffic patterns for the Airport were designed to further separate aircraft activity to the greatest extent practicable.

While the traffic pattern defines the direction of turns that an aircraft will follow on landing or departure, it does not define how far from the runway an aircraft will operate. The distance laterally from the runway centerline an aircraft operates or the distance from the end of the runway is at the discretion of the pilot, based on the operating characteristics of the aircraft, number of aircraft in the traffic pattern, and meteorological conditions. The actual ground location of each leg of the traffic pattern varies from aircraft operation to aircraft operation for the reasons of safety, navigation, and sequencing described above. The distance that the downwind leg is located laterally from the runway will vary based mostly on the speed of the aircraft. Slower aircraft can operate closer to the runway as their turn radius is smaller.

The published traffic pattern altitude at the Airport is 1,000 feet above the ground when on the downwind leg. The traffic pattern altitude is established so that aircraft have a predictable descent profile on base leg to final for landing. The tower controllers may instruct pilots to follow a different traffic pattern altitude as necessary.

## **Arrival and Departure Flight Procedures**

In more congested airspace, pilots may be instructed to utilize standard terminal arrival (STAR) or departure procedures. There are two published STARs (HELNS FIVE and MOXEE SIX). There are five departure procedures published for the Airport. The FAA is continually updating instrument flight procedures to airports.

## **RUNWAY USE AND TRAFFIC PATTERNS**

Identification of the general runway use percentages by aircraft type aids in various environmental analysis and in determining aircraft movement efficiency. **Table 1F** presents the runway use percentage as estimated by ATCT personnel.

Overall, it is estimated that 45 percent of traffic occurs on primary Runway 13R-31L, 50 percent on parallel Runway 13L-31R, and 5 percent on crosswind Runway 2-20.

## TABLE 1F Runway Use Percent by Aircraft Type Hillsboro Airport

	Runway Use Percent Estimate						
Runway	Biz Jet	Turboprop	Piston	Local	Military	Shuttle	
Runway 13R	24	20	15	10	25	25	
Runway 31L	75	70	40	25	75	75	
Runway 13L	0	3	5	10	0	0	
Runway 31R	0	3	20	35	0	0	
Runway 2	0.5	2	10	10	0	0	
Runway 20	0.5	2	10	10	0	0	
Total	100%	100%	100%	100%	100%	100%	
Source: Tower pers	sonnel interview	/.					

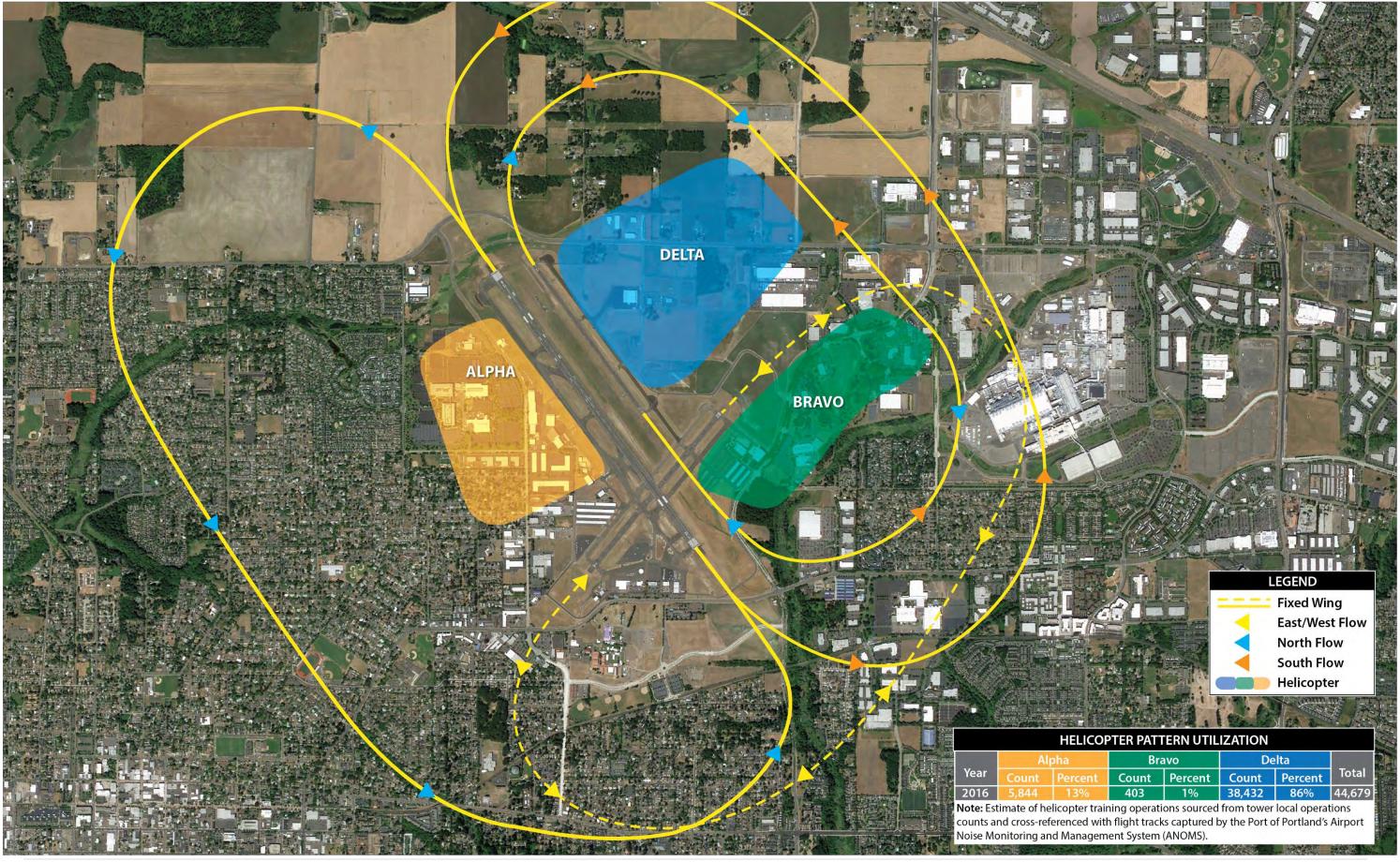
## **Fixed Wing Aircraft Traffic Pattern**

All runways have standard left-hand traffic patterns except for Runways 2 and 31R, which have right hand traffic patterns. Light/slow aircraft have a traffic pattern altitude of 1,000 feet AGL, and heavy/fast aircraft have a traffic pattern altitude of 1,500 feet AGL.

The traffic pattern is generally an oval path that pilots follow when preparing to land or when performing a touch-and-go training operation. One of the long edges of the oval shape is the approach and departure from the runway. The purpose of the traffic pattern is to provide predictable flight movements that all pilots are aware of when flying and to reduce the potential for in-air conflicts. Many aircraft may be in the pattern at one time. To ensure proper and safe separation distances, tower controllers will adjust (stretch) the distance pilots must travel while in the pattern. **Exhibit 1K** shows the general traffic patterns around the Airport.

## **Helicopter Traffic Pattern**

Hillsboro Airport is home to numerous helicopters, most of which are used in a training function. To ensure proper separation between helicopters and fixed wing aircraft, three areas (Alpha, Bravo, and Delta) in proximity to the Airport have been designated for helicopter pattern work. The Alpha pattern location is to the west of the Airport, closest to Taxiway A. The Bravo pattern location is to the east of the Airport and is closest to Taxiway B. The Delta pattern location is to the north of the Airport and is in proximity of Taxiway D. Charlie pattern was renamed Delta with the opening of the parallel runway in 2015.



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**Exhibit 1K** also includes a table that provides an estimate of the usage of each of these helicopter pattern areas. Typically, control tower personnel count helicopter operations as either local or itinerant; however, at Hillsboro Airport, the tower additionally counts helicopter operations in each of the pattern areas.

In 2016, the tower captured 44,679 operations in the helicopter traffic pattern, which was approximately 23 percent of total operations. Delta pattern was the most heavily utilized, accounting for 86 percent of helicopter training pattern operations. Alpha pattern accounted for approximately 14 percent. Bravo pattern accounted for less than one percent, primarily because it is located on the approach to Runway 13R thus most helicopters do not use this pattern location.

A Letter of Agreement is in place among the Port, tower, and the two helicopter flight schools, which establishes helicopter operational procedures to minimize the impact of helicopter operations on the surrounding neighborhoods. The Agreement limits the number of helicopters using the pattern areas to four (4), and it prioritizes which pattern areas to use.

## **RUN-UP PROCEDURES**

Ground run-ups are routine aircraft engine test procedures performed to ensure safe and reliable operation of aircraft engines as required by FAA regulations and aircraft engine manufacturers. Engine runups are commonly conducted following both scheduled and unscheduled maintenance and prior to aircraft departure (piston aircraft only).

It is common for airports to establish run-up procedures to balance the needs of tenants and those of the surrounding community. The Port has developed engine run-up guidelines for the Hillsboro Airport. The guidelines describe the recommendations associated with conducting, documenting, and reporting engine run-up activities. The guidelines apply to all engine run-ups (above idle power) conducted as part of maintenance or post-maintenance operations, repair, or testing. These recommendations do not apply to run-up operations performed as part of a preflight inspection.

Engine run-ups conducted as part of <u>scheduled</u> maintenance are prohibited between 10:00 p.m. to 7:00 a.m. daily. Engine run-ups conducted as part of <u>unscheduled</u> maintenance or repair may be conducted within the 10:00 p.m. to 7:00 a.m. timeframe, when necessary to maintain a planned/scheduled flight. Engine run-ups may be conducted on tenant ramp areas, engine test stands, etc., assuming the proper safety precautions have been taken. Partial-power and high-power run-ups should be conducted in the areas designated for these power settings whenever possible.

There are two preferred maintenance/repair run-up locations at Hillsboro. The primary location is at the hold apron near the north end of Taxiway A, at Runway 13R. The preferred orientation is with the tail southeast, parallel to Taxiway A. The second run-up location is at the hold apron at the east end of Taxiway C, at Taxiway C1. At this location, aircraft should be oriented with the tail pointing to the north/northeast.

Preflight run-up procedures for piston aircraft can take place on any of the Airport's hold aprons. There are dedicated hold aprons located in proximity to all runway ends except for Runway 2.

## LOCAL CONDITIONS

Various pilot information services identify potential obstructions in the vicinity of the Airport which pilots should be aware of. On the approach to Runway 31L, there are 135-foot tall trees located approximately 2,800 feet from the runway end and 200 feet to the right of centerline. A minimum 19:1 slope is necessary to clear the trees. On the approach to Runway 2, there is a road located 1,370 feet from the runway and 270 feet right of centerline. On the approach to Runway 20, there are trees that are 72 feet tall located approximately 2,105 feet from the runway end and 450 feet to the left of centerline. A 26:1 approach slope is recommended to clear these trees.

The Airport publishes several alerts for pilots which include the possibility of migratory birds in the vicinity of the Airport from November to May. The Airport requests that pilots avoid nighttime touch-andgo training operations for noise abatement. There can be glider activity approximately 5 miles to the northwest of the Airport that pilots should also be aware of.

## LANDSIDE FACILITIES

Landside facilities support the aircraft and pilot/passenger transition between air and ground. Typical landside facilities include the passenger terminal complex, on-airport buildings and hangars, general aviation facilities, and support facilities (i.e., fuel storage, vehicle parking, roadway access, snow removal equipment, and aircraft rescue and firefighting). An overview of the landside facilities and building inventory are depicted on **Exhibit 1L**.

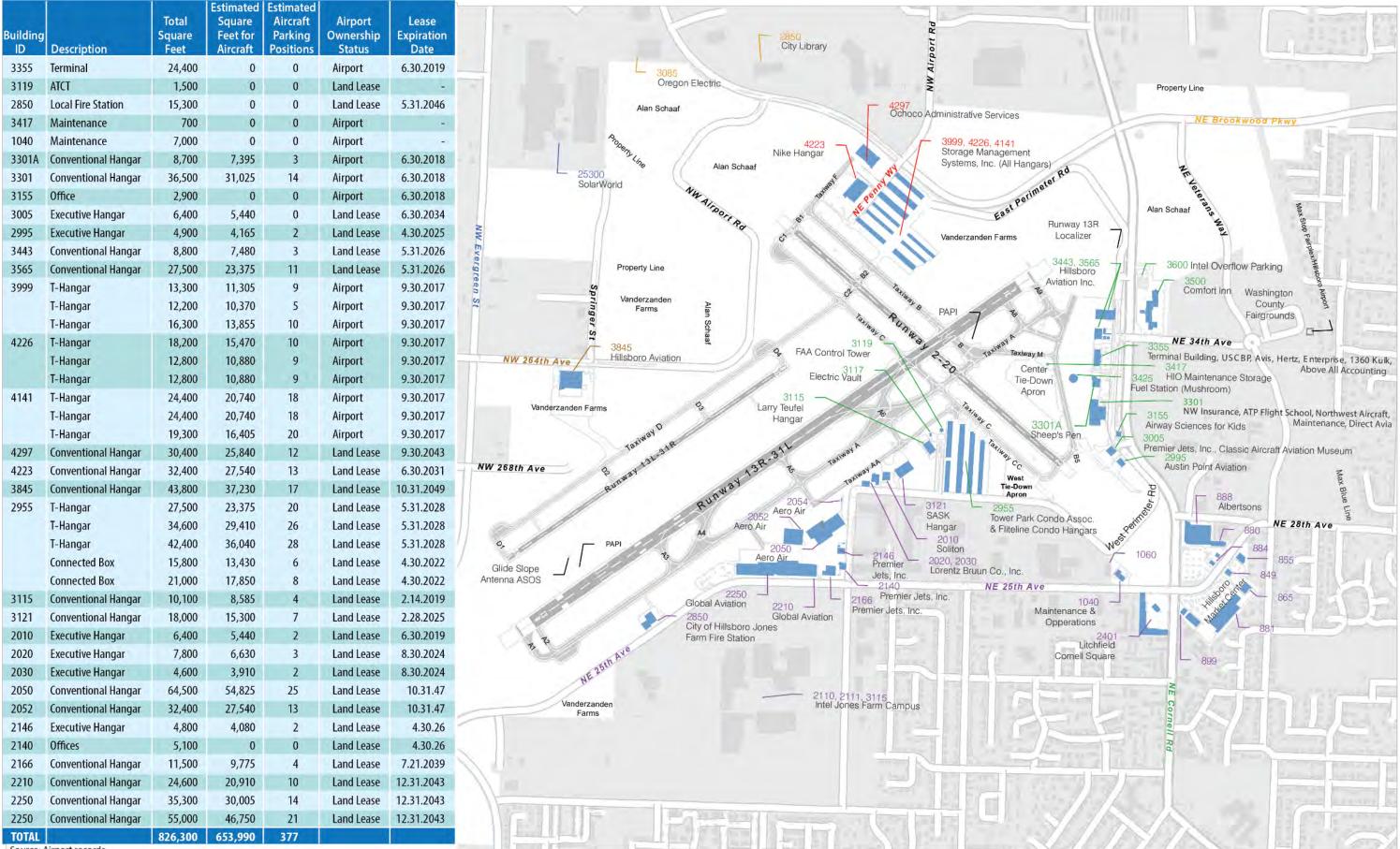
## **AVIATION BUSINESSES**

Hillsboro Airport has numerous aviation businesses including three fixed base operators (FBO). FBOs provide a wide range of services to the general aviation flying public. This includes line-services, fueling, lounge facilities, and pilot services. Some FBOs provide additional services such as aircraft maintenance, flight training, aircraft sales, charter flights, and conference room facilities. There are numerous other aviation services available at the Airport, including specialty aircraft maintenance businesses focusing on piston or turbine engines.

The Airport also supports several non-aviation businesses through leased space in the terminal building. This includes a radio station, insurance sales, and an accounting business. **Table 1G** lists the on-airport businesses. The Airport has land leases with numerous other non-aviation businesses that are separated from the primary airport property by roads. These include two strip malls (Litchfield Cornell Square and Hillsboro Market Center) and an Albertson's grocery store.

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Source: Airport records.

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Exhibit 1L LANDSIDE FACILITIES

#### TABLE 1G

Airport Businesses

**Hillsboro Airport** 

Business Category	Business Name	Services Provided
	Aero Air, LLC	Full service FBO; aircraft maintenance; fuel sales, aircraft sales, charter
Fixed Base Operators	Base atorsAero Air, LLCFull servic charterBase atorsGlobal AviationFull servic charterHillsboro AviationFull servic charterumClassic Aircraft Aviation MuseumOn-airpor Hillsboro Aero AcademyHillsboro Aero AcademyFlight trai 	Full service FBO; aircraft maintenance; fuel sales, aircraft sales, charter
Musoum	Hillsboro Aviation	Full service FBO; aircraft maintenance; fuel sales, aircraft sales, charter, hangars
Museum	Classic Aircraft Aviation Museum	On-airport museum with more than 13 static display aircraft
	Hillsboro Aero Academy	Flight training
	Airline Transport Professionals (ATP)	Flight training
	Airway Science for Kids	Aviation education
Aviation Comisso	Direct Avia	Aircraft maintenance specializing in turbine engines.
Aviation Services	Hillsboro Flying club	Local flying club and non-profit
	Northwest Aircraft Maintenance	Aircraft maintenance specializing in piston engines
	Northwest Insurance Group	Insurance for aviation
	Premier Jets	Air ambulance, charter and light cargo services
	Fliteline Condo Hangar Association	Hangar lease
Hangar Associations	Tower Park Condo Association	Hangar lease
Associations	Storage Management Systems	Hangar lease
	Comfort Inn Hillsboro	Hotel
	Above All Accounting	Accounting services
Other On-Airport	Dolphin Communication	Radio station
Businesses	Oregon International Air Show	Annual air show
	Hertz	Rental cars
	Avis	Rental cars

Source: http://www2.portofportland.com/Airports/Hillsboro/Services

## AIRCRAFT HANGARS

Aircraft hangars are an important feature of an airport. Hangars provide enclosed aircraft storage functions and support aviation businesses. When determining future hangar needs, it is necessary to establish the existing hangar capacity by type (conventional, executive/box, and T-hangars). Because each hangar will have a different aircraft storage capacity based on the use of the hangar, reasonable estimates have been made.

**Table 1H** summarizes the existing hangar capacity at the Airport. It is estimated that there is a total of 769,400 square feet of hangar space available at the Airport. Of this total, approximately 654,000 square feet is available for aircraft storage functions. The remaining 115,400 square feet is dedicated to office and maintenance functions. There are approximately 377 enclosed aircraft storage spaces at the Airport.

#### TABLE 1H Hangar Inventory Summary Hillsboro Airport

Hangar Type	Total Hangar Footprint (s.f.)	Estimated Aircraft Storage Area (s.f.) <sup>1</sup>	Est. Office/ Maintenance Area (s.f.)	Estimated Aircraft Parking Positions <sup>2</sup>
Conventional	439,500	373,600	65,900	170
Executive/Box	71,700	60,900	10,800	25
T-Hangars	258,200	219,500	38,700	182
Total	769,400	654,000	115,400	377

<sup>1</sup>Estimate based on typical aircraft type for that hangar.

<sup>2</sup>Estimated maximum.

## **TERMINAL COMPLEX**

The terminal complex serves several airport businesses and is generally regarded as the aviation entrance to the City of Hillsboro. FBOs can also serve this function. The terminal complex is located on the south side of the Airport between Runways 31L and 2. The major elements of the terminal complex include the terminal building, terminal loop road, vehicle parking, aircraft parking apron, and several hangars. **Exhibit 1M** shows the major features of the terminal complex and its environs which include the Washington County Fair Complex and the TriMet station to the immediate south.

## **Terminal Building**

The two-story terminal building was dedicated in 1976 and it is constructed of tube steel columns and wood posts supporting glulam beams. The first floor encompasses 10,670 square feet of space and the second floor encompasses 11,908 square feet. The total size of the building is 22,578 square feet. The terminal building is not arranged to serve public passenger air service; rather its layout is similar to that of an office building. A corporate air shuttle operator leases space on the first floor where they have a counter and passenger seating area; however, this space is not available to the general public. **Exhibit 1N** shows the current layout of the terminal building.

## **Terminal Access Roadways**

The terminal building is located on NE Cornell Road, which is a major arterial through the City of Hillsboro. The main terminal complex entrance road is at the intersection of NE Cornell and NE 34<sup>th</sup> Street, where there is a traffic signal. There is a secondary access point off NE Cornell just to the west that does not have a traffic signal. There is an internal circulation road that provides access to the terminal complex facilities. A loop road extends from the internal circulation road to pass directly in front of the terminal building. PORT OF PORTLAND



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Exhibit 1M TERMINAL COMPLEX

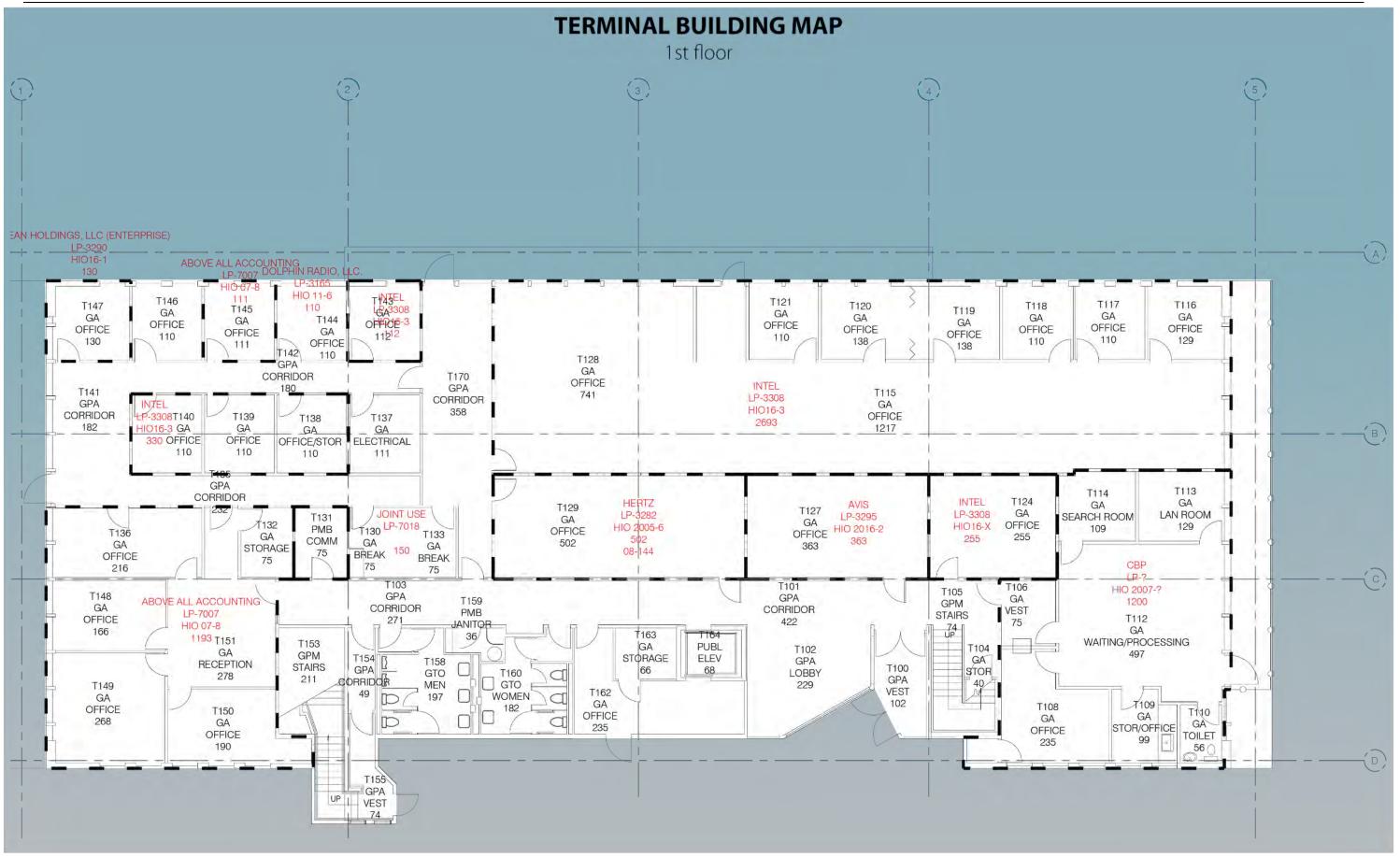


Exhibit 1N TERMINAL BUILDING

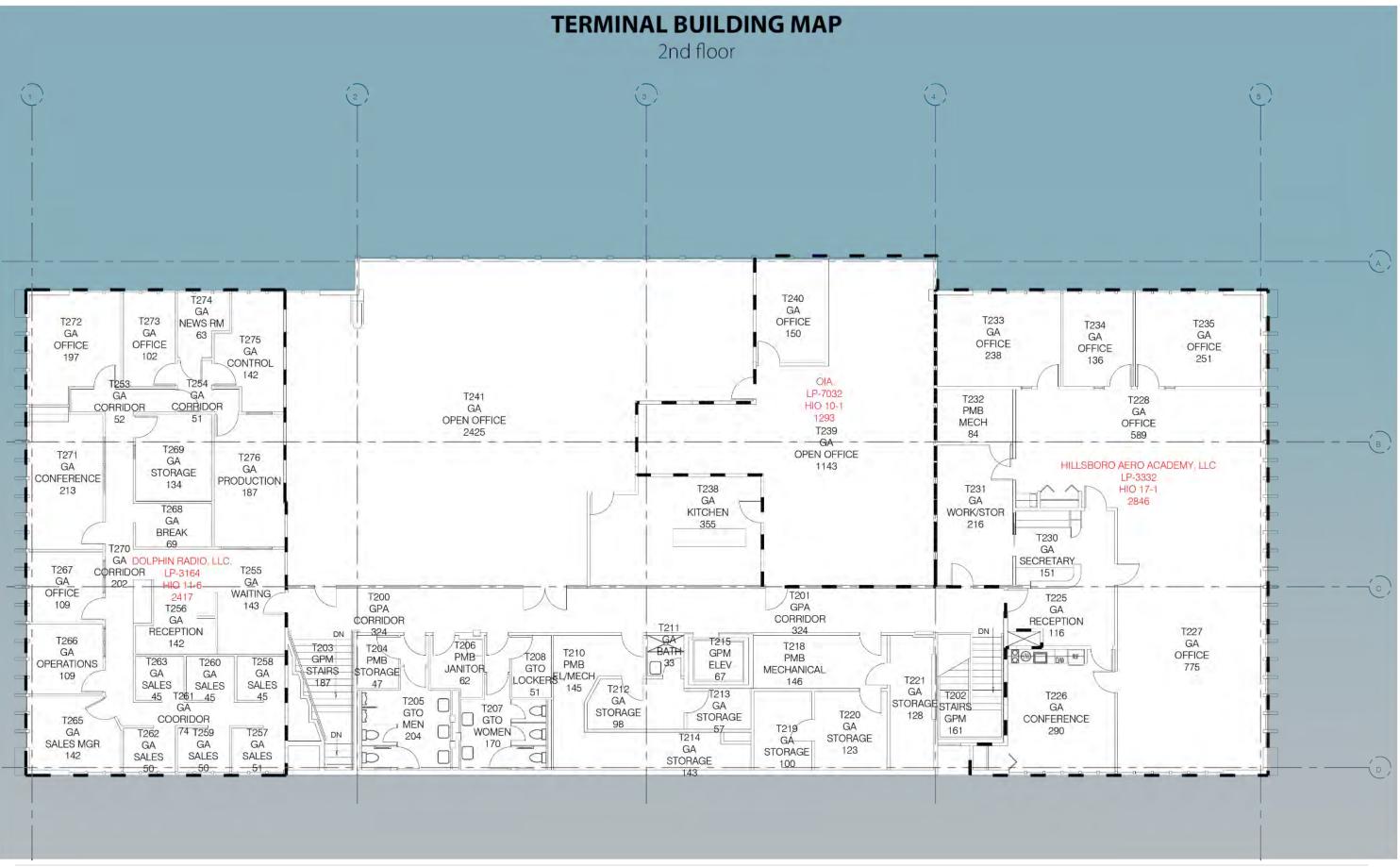


Exhibit 1N (continued) TERMINAL BUILDING

## Vehicle Parking

Vehicle parking is an extremely important consideration, especially at Hillsboro, where the terminal complex parking lots are regularly filled to capacity. **Exhibit 1P** shows the current vehicle parking configuration in the terminal complex. There are approximately 560 vehicle parking spaces in the terminal complex. Of this total, approximately 75 spaces are available to the public; 41 of those are near the terminal building (two-hour parking), and 34 are on the far west end of the parking lot. All other spaces are reserved/leased by airport tenants including 209 leased by the corporate air shuttle operator.

## **SUPPORT FACILITIES**

The previous sections addressed airside and landside facilities. This section discusses other related facilities that support airport operations.

## **Customs and Border Protection**

U.S. Customs and Border Protection maintains an office at Hillsboro Airport in the terminal building. International flights requiring customs clearance are able to utilize Hillsboro Airport as a port of entry. The only other aviation port of entry in the state of Oregon is at Portland International Airport.

## Airport Rescue and Firefighting (ARFF)

General aviation airports, such as Hillsboro, are not required to have on-airport firefighting capability. In partnership with the Port of Portland, the City of Hillsboro constructed a new fire station on airport property to serve community and airport emergency needs. Hillsboro Fire Station Number 5 (Jones Farm Fire Station) is located on NE 25<sup>th</sup> Avenue on the west side of the Airport. An access road is available for firefighters to respond to on-airport emergencies. The fire station is not presently configured to provide full ARFF capabilities; however, it was constructed so that it can transition to that function should that be necessary in the future.

## **Airport Maintenance**

Airport personnel handle most airport maintenance and all snow removal operations, when needed. The primary airport maintenance building is located in the southwest corner of the Airport at 1040 NE 5<sup>th</sup> Avenue. The structure is a two-story building with two large bays to accommodate maintenance equipment. The building footprint is approximately 7,000 square feet and the gross building area is 8,600 square feet. The building was privately constructed in 1976 and acquired by the Port in 1994. The building consists of a large shop area, offices, and a conference room. A smaller 600 square-foot maintenance building is located on the north edge of the terminal apron.

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HIO Parking Summary				
User	Count Additional space (sqft)		Notes	
Intel	209	24,000	Lot south of Cornell, east of BHG Hotel (~45 spots)	
Hertz	119	13,790	Supplemental parking	
Hillsboro Areo Academy	0	26,000	Area south of the flight school (~100 spots)	
Avis	20			
EAN	7			
Permit	30		Issued to tenants with leases through a leasing program.	
2 Hour	41			
Open Parking	34		These are non-designated spots where airport users often park.	
Total designated spots	460			
Total supplemental parking	L}	63,790		

- Aero Academy and Intel on psf basis.
- 64,000 sqft.
- airfield fence.
- spots in total.

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• The parking facilities accommodate approximately 460 parking spots currently, not including the additional space provided to Hertz, Hillsboro

• Additional sqft allocated for parking leases total up to approximately

• This parking allocation does not include any parking that occurs inside the

• Intel has indicated that ideally they would like to have an additional 50-75 spots currently, bringing their desired amount to approximately 300-325

## **Fuel Storage and Sales**

Turbine aircraft use Jet A fuel and piston aircraft use aviation fuel (AvGas) which is typically 100 lowlead. For airports where fuel storage and delivery is the responsibility of the airport sponsor, a determination of future capacity is an important consideration. At Hillsboro Airport, the FBOs and other tenants are responsible for determining their own fuel storage and delivery needs. There are 16 Jet A static tanks with a total capacity of 223,500 gallons. There are 15 AvGas static tanks with a total capacity of 110,000 gallons.

The Port has invested in a 5,000-gallon static storage tank for Mogas (ethanol-free unleaded car gasoline) at the Airport. The static Mogas tank is available for lease by an FBO when use of MoGas as an aviation fuel becomes more common. The FAA is currently conducting an extensive study of the viability of Mo-GAs as an aviation fuel with the aim of ultimately transitioning from leaded to unleaded aviation fuel.

The Port of Portland levies a fuel flowage fee for fuel sales on the Airport. **Table 1J** shows the historical fuel sales. As can be seen, for the last 11 years, total gallons of fuel sold has ranged within a fairly tight range of 3.2 to 3.6 million gallons. Fuel sales for 2016 did represent a record high, slightly surpassing the previous high set in 2007.

TABLE 1J Historic Fuel Sales (in gallons) Hillsboro Airport					
2006	331,641	3,165,031	3,496,672		
2007	368,210	3,176,134	3,544,344		
2008	428,252	3,055,845	3,484,097		
2009	377,816	2,878,642	3,256,458		
2010	392,567	2,950,195	3,342,762		
2011	345,079	3,067,865	3,412,944		
2012	308,706	3,109,346	3,418,052		
2013	281,923	3,039,657	3,321,580		
2014	350,894	3,075,778	3,426,672		
2015	330,204	3,162,603	3,492,807		
2016	284,863	3,273,863	3,558,726		

## Security/Wildlife Fencing

The Airport is enclosed with eight-foot high chain link fencing. The fence serves the dual purpose of providing a security barrier for the Airport and of reducing encroachment by large mammals such as black-tailed deer. There are approximately 20 automatic gates which are operated by a key pad code and several other gates with pad locks. There is approximately 32,100 linear feet of fencing enclosing

the main airport property. In several areas, including the terminal area, the fencing stretches between buildings, making the buildings themselves the barrier. According to the 2015 *Wildlife Hazard Management Plan* for the Airport, small mammals such as coyotes have, on occasion, accessed the Airport through gaps under the fence, problem gates, and culverts. The Airport plans to improve/upgrade the fencing as funding becomes available. **Exhibit 1Q** shows the location of the current perimeter fencing at the Airport.

## AIRPORT DOCUMENTS

There are a number of additional documents that the Airport maintains. The following briefly discusses each of these documents.

Rules and Regulations: This document outlines the airport rules for administration and tenants.

**Minimum Standards:** This document outlines the minimum requirements for potential tenants and business operators. The standards outlined in this document are intended to encourage and ensure the provision of adequate services and facilities, economic health, and orderly development of aviation and related aeronautical activities.

**Wildlife Hazard Management Plan:** The Port of Portland has completed a Wildlife Hazard Assessment (WHA) and a Wildlife Hazard Management Plan (WHMP) for Hillsboro Airport that conforms with 14 CFR Part 139.337. While the Airport is not Part 139-certified, the Port decided to address the wildlife hazard issues at Hillsboro using the same Part 139-compliant model developed at PDX.

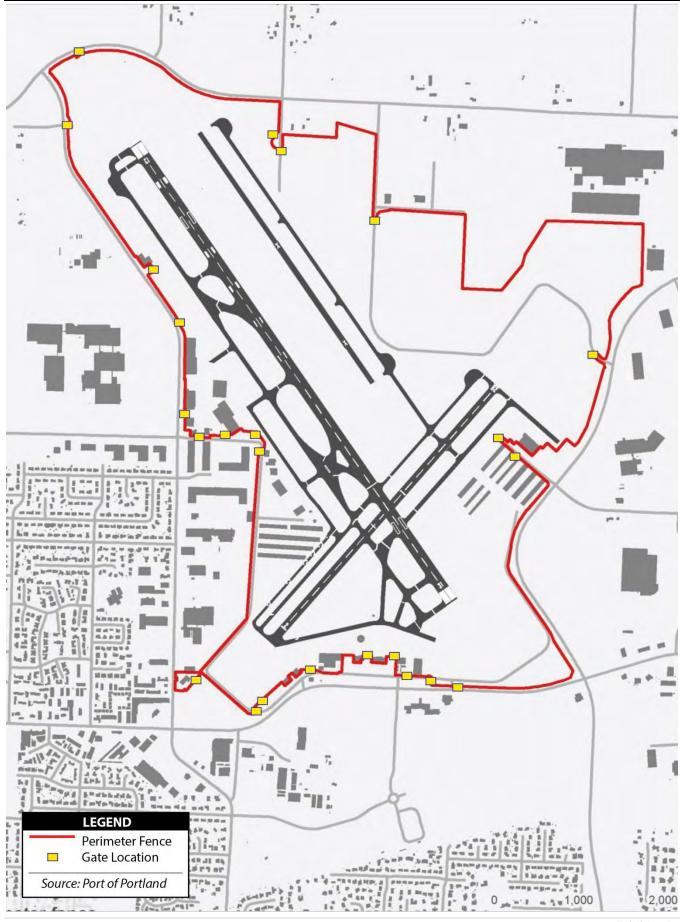
The long-term goal for the Airport is to minimize the risk to aviation safety posed by wildlife species of concern on and around the airfield. To accomplish this, the plan outlines procedures for habitat modification which are intended to remove/relocate any hazardous wildlife on the airfield.

**Spill Prevention, Control, and Countermeasure Plan:** This document provides guidance and regulations for the prevention and control of spills of potentially hazardous materials, particularly oil and fuel. It outlines procedures, including training, inspections, and storage requirements for spill prevention. It provides a methodology for reporting and responding to spills.

## AREA LAND USE

Land uses in the vicinity of the Airport can have an impact on Airport operations and growth potential. The following section identifies baseline information related to both existing and future land uses. By understanding the land use issues surrounding the Airport, more appropriate recommendations can be made for the future of the Airport.

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Exhibit 1Q PERIMETER FENCING AND GATES

#### **COMPATIBLE LAND USE**

"Incompatible land uses and their impact on airport development are a continuing threat to airports nationwide. As the population of the State of Oregon continues to grow, so does the demand for space and, with it, the potential for incompatible land uses near airports. Consequently, it is important to properly manage land uses around the airport for the preservation of the state aviation system and, ultimately, the economic vitality of the state." (ODA Airport Land Use Compatibility Guidebook).

The Oregon Department of Aviation publishes and updates the *Airport Land Use Compatibility Guidebook*. This land use planning guidebook provides direction to any entity (typically cities and counties) that has an airport (or the airspace surrounding airports) within their jurisdiction. The document serves as a statewide planning tool providing the basis for future land use decisions regarding compatibility within airport planning areas.

## Federal Legislation and Regulation

There are numerous federal laws and regulations related to airport land use compatibility. Airports that accept federal development grants are required to make every reasonable effort to comply with the laws and regulations. The following is a summary of the federal laws and regulations related to land use compatibility surrounding airports.

Airport and Airway Improvement Act of 1982 - United States Code (USC), Title 49: Upon acceptance of Federal funds, this Act obligates the airport owners to operate and maintain the airport and comply with specific assurances, including maintenance of compatible land uses around airports. The implementation of this Act is handled through stipulations outlined in the grant documents signed by airport owners when they accept Federal funds for a project.

*Objects Affecting Navigable Airspace - Federal Code of Federal Regulations (CFR) Title 14, Part 77*: This Federal regulation establishes standards for determining obstructions in navigable airspace. It sets forth requirements for construction and alteration of structures (i.e., buildings, towers, etc.). It also provides for studies of obstructions to determine their effect on the safe and efficient use of airspace, as well as providing for public hearings regarding these obstructions, along with provisions for the creation of antenna farm areas. It also establishes methods of identifying surfaces that must be free from penetration by obstructions, including buildings, cranes, cell towers, etc., in the vicinity of an airport. This regulation is predominately concerned with airspace-related issues. Implementation and enforcement of the elements contained in this regulation are a cooperative effort between the FAA and the individual state aviation agencies (in this instance, the ODA).

Airport Land Use Compatibility Planning - FAA Advisory Circular (AC) 150/5060-6: This document guides the development of a compatibility plan to ensure the environs surrounding an airport are not developed in a manner that could pose a risk to the airport's operations. This document specifically looks at land use and noise issues.

Airport Master Plans - FAA Advisory Circular (AC) 150/5070-6B: This document guides the development of airport master plans. The guiding principle of the airport planning process is to develop a safe and efficient airport through the use of acceptable standards. While there are many steps in the planning process, none of these steps should be treated in a piecemeal manner. The airside and landside issues must be equally evaluated to create a plan that provides for compatible airport and community development where possible.

A Model Zoning Ordinance to Limit Height of Objects Around Airports FAA Advisory Circular (AC) 150/5190-4A: This advisory circular concerns developing zoning ordinances to control the height of objects. It is based upon the surfaces described in Subpart C of CFR Part 77, Objects Affecting Navigable Airspace. This document provides sample language and model ordinances for use by local airports.

Airport Design - Advisory Circular (AC) 150/5300-13A: This document provides the basic standards and recommendations for airport design. Topics include various runway and taxiway safety areas, the runway protection zones, threshold siting surfaces, runway length, and facility separation standards.

*Grant Assurances*: Pursuant to the provisions of Title 49, U.S.C., subtitle VII, as amended, assurances are required to be submitted as part of a project application by sponsors requesting funds. Upon acceptance of the grant offer by the sponsor, these assurances are incorporated in, and become part of, the grant agreement. There are 39 grant assurances, several of which address airport planning. The following are the primary land use compatibility grant assurances:

• Grant Assurance 20 relates to an airport sponsor's obligation for hazard removal and mitigation to address potential obstructions to the airspace around the airport. Grant Assurance 20 states that the airport sponsor will:

"...take appropriate action to assure that such terminal airspace as is required to protect instrument and visual operations to the airport (including established minimum flight altitudes) will be adequately cleared and protected by removing, lowering, relocating, marking, or lighting or otherwise mitigating existing airport hazards and by preventing the establishment or creation of future airport hazards."

• Grant Assurance 21 requires, in part, that the sponsor:

"...take appropriate action, to the extent reasonable, including the adoption of zoning laws, to restrict the use of land adjacent to or in the immediate vicinity of the airport to activities and purposes compatible with normal airport operations, including landing and takeoff of aircraft."

In addition to appropriate land use zoning, communities are responsible for protecting airports from obstruction to the airspace. Most communities develop height and hazard regulations surrounding airports.

## **State Statutes and Regulations**

Since 1974, Oregon's *Land Use Planning Act*, embodied in Oregon Revised Statutes (ORS Chapter 197), has required all cities and counties to develop and adopt comprehensive plans. Oregon's land use planning program is predicated on conformance with the 19 statewide planning goals and administrative rules (OARs) that implement these goals. Requirements for meeting these goals are elaborated in applicable state statutes and administrative rules and must be embodied in local comprehensive plans adopted by each county and city. Each of these local plans must be acknowledged by the state Land Conservation and Development Commission (LCDC) as, in fact, conforming to the goals, statutes, and rules. **Exhibit 1R** graphically presents the relationship between the Statewide Land Use Program and Airports.

One of these goals (Goal 12, Transportation Planning) promotes the provision of a safe, convenient, and economic statewide transportation network, including passenger and freight air transportation. The goal is achieved by the creation of transportation system plans (TSPs). Oregon Revised Statutes (ORS 197.628 et seq.) also require local governments to periodically review comprehensive plans and to implement land use regulations to ensure that they adequately provide "needed housing, employment, transportation and public facilities and services."

Local jurisdictions are responsible for the maintenance and management of their Comprehensive Plans to address evolving local needs, manage available land supplies to adequately address anticipated growth, and comply with new regulatory requirements. The State can require a local jurisdiction to complete an update of its Comprehensive Plan through a process known as periodic review (ORS 197.682), or jurisdictions can opt to initiate amendments on their own outside of the state-mandated process.

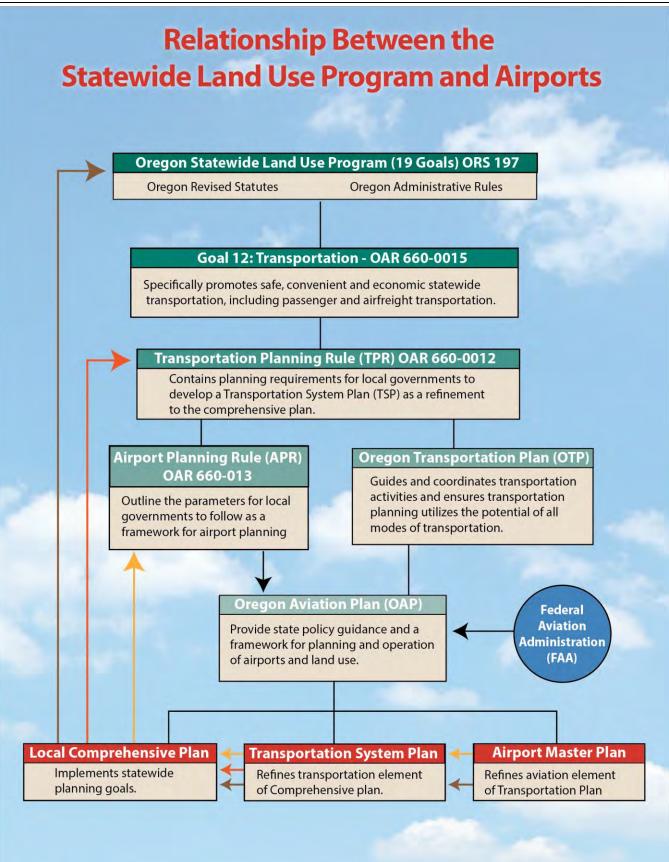
In 2015, the City of Hillsboro began a multi-year project to overhaul its entire Comprehensive Plan, followed by a companion project to rewrite its TSP beginning in 2016. Both of these projects were voluntary, and not part of a state-mandated periodic review process. For both projects, the City convened interjurisdictional Technical Advisory Committees, which included representatives from the Port to review and provide input on draft goals and policies, as well as to provide implementation guidance. Adoption of the new Comprehensive Plan is anticipated in late 2017, followed by the updated TSP in 2018.

New goals and policies in both documents specifically address Hillsboro Airport, both to satisfy Goal 12 requirements, but also to support the Airport's role in economic development, emergency preparedness, and noise management efforts at the City. The updated Comprehensive Plan and TSP goals and policies are not expected to have a material impact on long-range master planning issues for the Airport.

The following is a summary of the major state aviation planning statutes and regulations:

*Airport Planning Rule (APR)*: To aid in implementing Goal 12 and provisions for local government airport regulations outlined in ORS 836.600 et seq., the DLCD adopted the APR. Outlined in OAR Chapter 660, Division 13, the APR establishes a series of local government requirements pertaining to aviation facility planning. These include requirements to:

• Adopt comprehensive plan and land use regulations for airports to carry out the requirements established in the APR and applicable ORS;



SOURCE: Airport Land Use Compatibility Guidebook, January 2003

- Map and provide supporting documentation to establish airport boundaries, identify existing and proposed facilities, site future expansion areas and/or airport uses, map airport safety and compatibility zones and imaginary surfaces, and delineate noise impact boundaries;
- Adopt an Airport Safety Overlay Zone prohibiting structures, trees, etc., from penetrating airport imaginary surfaces based upon FAA standards, and establish limited height exceptions and a means of approving variances when supported by the ODA and FAA;
- Develop compatibility standards to prohibit residential and public assembly uses within runway protection zones, limit certain uses within noise impact boundaries, limit outdoor lighting, prohibit new and expanded industrial uses that cause emissions hazardous to aviation, and require coordinated review with ODA of radio, TV, and cellular facilities proximate to airports;
- Regulate water impoundments (e.g., gravel pits) per ORS 836.623(2) through (6), and prohibit new landfills near airports per Oregon Department of Environmental Quality (DEQ) standards;
- Adopt land use regulations for non-towered airports authorizing various aviation and airport-related uses and activities, as well as forestry and agricultural uses;
- Allow certain industrial, manufacturing, and other uses within airport boundaries if they would result in no significant hazard or limitation on approved airport uses, and are consistent with local comprehensive plans, statewide planning goals, and other OARs; and
- Update local plans and land use regulations to conform to the APR during periodic review or a TSP update, and ensure that future amendments to local plans and regulations also comply with provisions of the APR.

The APR serves as the state regulatory basis for ensuring that local government airport planning conforms to the hierarchy of state plans and statutory requirements (i.e., Goal 12, ORS 836.600 et seq., Oregon Transportation Plan, Oregon Aviation Plan). These rules outline the clear, comprehensive parameters for local governments to follow as a framework for airport planning.

*Transportation Planning Rule (TPR)*: The state Transportation Planning Rule (TPR, embodied in OAR Chapter 660, Division 12) contains planning requirements for local governments to develop TSPs as elements of comprehensive plans. These TSPs are required to contain elements intended to preserve local components of the state's public use aviation system, as identified in the 2007 Oregon Aviation Plan, as well as plan for multi-modal ground transportation system needs.

The TPR requires local jurisdictions to adopt land use regulations for land uses within airport noise corridors and CFR Part 77 imaginary surfaces and to restrict physical hazards to air navigation. Since publication of the 1994 *Oregon Airport Land Use Compatibility Guidebook,* several changes to the TPR were enacted that have bearing on airport planning. These changes include:

- OAR 660-012-0045(2), which requires local governments to adopt land use or subdivision ordinance regulations consistent with federal and state requirements that protect transportation facilities, corridors, and functions, including: controlling land uses within airport noise corridors and imaginary surfaces and limiting physical hazards to air navigation to protect public use airports; and
- Developing a process for coordinated review of future land use decisions affecting transportation corridors or facilities (including public use airports).

Therefore, these TPR standards obligate local governments through their TSP and comprehensive plan to protect public use airports from incompatible uses through planning and ongoing review of local land use decisions on development proposals that could impact airport facilities.

OAR 660-012-0065(3), which allows for expansions or alterations of public use airports without having to seek exceptions from certain statewide planning goals (Goals 3, 4, 11, and 14, covering agricultural lands, forest lands, public facilities and services, and urbanization, respectively) when the expansion or alteration does not change the design class of aircraft planned for the subject airport. This standard significantly streamlines the approval process for certain types of airport expansions and modifications on rural lands surrounding airports.

*Notice Requirements*: ORS 197.183 requires local governments to provide notice to the Oregon Department of Aviation when applications are received for water impoundments (e.g., new gravel pits) larger than ¼-acre in size located within 10,000 feet of an airport identified in ORS 836.610(1). Standards in ORS 836.623 outline the local government responsibilities for approving or denying such impoundments.

Implementing state statutes (ORS 215.223, 215.416, and 227.175) and administrative rules (OAR 738-100-0010) also require local planning authorities to send notice of public hearings and decisions on land use permits or zone changes to owners of public use airports and to the Oregon Department of Aviation when the subject property is within 5,000 feet of the sides or ends of a runway on a visual airport, or 10,000 feet on an instrument airport. Notice need not be provided if the permit or zone change would allow a structure of less than 35 feet in height and the property is located outside the runway approach surface or on property owned by the airport.

## Airport Land Use Compatibility Guidebook

The Airport Land Use Compatibility Guidebook is published by the Oregon Department of Aviation and is enforced by state statute. The Guidebook is an essential tool for local governments to reference when undertaking airport compatibility issues. The purpose of this document is to provide a comprehensive source of information that can be used as a guide to preserve aviation facilities, and to provide for the safety of individuals near these airports through the use of compatible land uses. The document is intended to be a resource for planners, local officials and citizens, regarding airport land use compatibility issues. In an effort to provide a comprehensive picture of the issues surrounding land use compatibility topics, brief summaries of the various federal and state regulations related to airport planning are included. Discussion of environmental and noise-related issues is also included, along with methods of implementation for various preventive and corrective actions, as well as sample agreements, plans and programs.

## CURRENT LAND USE PLANNING AND ZONING

A land use map and a zoning map for the area surrounding the Airport have been developed from data sourced from the City of Hillsboro, Washington County, and the Oregon Spatial Data Library. The data was accessed in April of 2017, thus representing recent data.

**Exhibit 1S** presents the current (April 2017) zoning for land in the vicinity of the Airport. The Airport is zoned for industrial uses. Areas to the east and a smaller area to the west are also zoned for industrial uses. Slightly farther to the west, to the south, and to the southeast are large areas of residential land uses. Immediately to the north is agricultural land uses which are primarily in Washington County. There are pockets of commercial land uses adjacent to the Airport.

**Exhibit 1T** presents the comprehensive land use plan in the vicinity of the Airport. This exhibit shows the planned future land uses. Current agricultural land to the north of the Airport is planned for industrial land uses. Areas to the east, south, and west are already fully developed. The City of Hillsboro is currently in the process of updating their Comprehensive Plan and Washington County is currently updating their Transportation System Plan (TSP). Any land use changes that may have an impact to the future of the Airport will be considered during development of this master plan.

## **DEVELOPMENT AREAS**

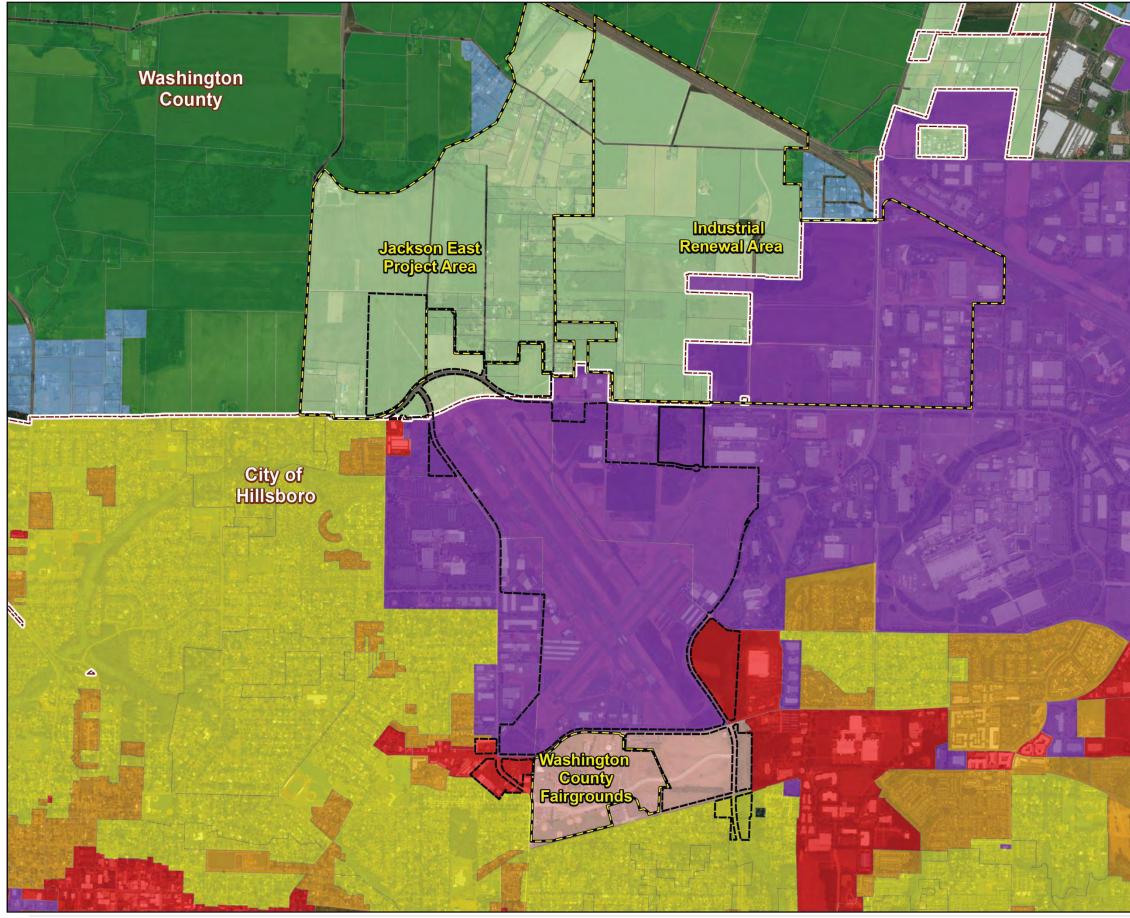
There are several areas in proximity to the Airport that are the subject of focused development study. The following briefly describes these areas. The boundaries of each area are shown on **Exhibits 1S and 1T**.

## Jackson East

In 2014, the Legislature through House Bill 4078 added approximately 545 acres to the region's Urban Growth Boundary (UGB). The City of Hillsboro has been awarded a Metro Construction Excise Tax (CET) Grant in the amount of \$195,000 to fund necessary planning work for the 545 acres and an adjacent rural-residential area brought into the UGB in 2005. The entire project area, referred to as Jackson East, is generally bounded by Evergreen Road to the south, Jackson School Road and Waibel and Story Creeks to the west, Sunset Highway to the north, and the North Hillsboro Industrial Renewal Area to the east.

The Jackson East Project began in June 2016 and will be completed by December 2017. Project planning will result in the adoption of Comprehensive Plan amendments, including the application of Comprehensive Plan Map designations to guide growth and development over the long term. Though preliminary planning has been performed for several large lots within Jackson East, alignments, costs, and financing must be completed for utilities, public facilities, and services for the entire project area. This work will include planning for the Crescent Park Greenway—the City's vision for a continuous green loop around Hillsboro with a multitude of recreation and ecosystem, and active transportation functions.

While land within the project area was added to the UGB for employment, over three-quarters of project area tax lots are 5 acres or less. The majority of these tax lots are rural-residential properties clustered north of Waibel Creek and along Sewell Road. Project planning will involve preparation of a Master Plan to determine the urbanization of these rural-residential lots as residential, industrial/employment, and/or a mix of uses. The City anticipates completion and adoption of the Jackson East Master Plan in late 2017.



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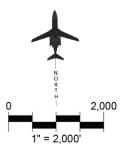
# Legend

- \_\_\_\_ Airport Property Line
- City Boundary
- Development Area

## Zoning

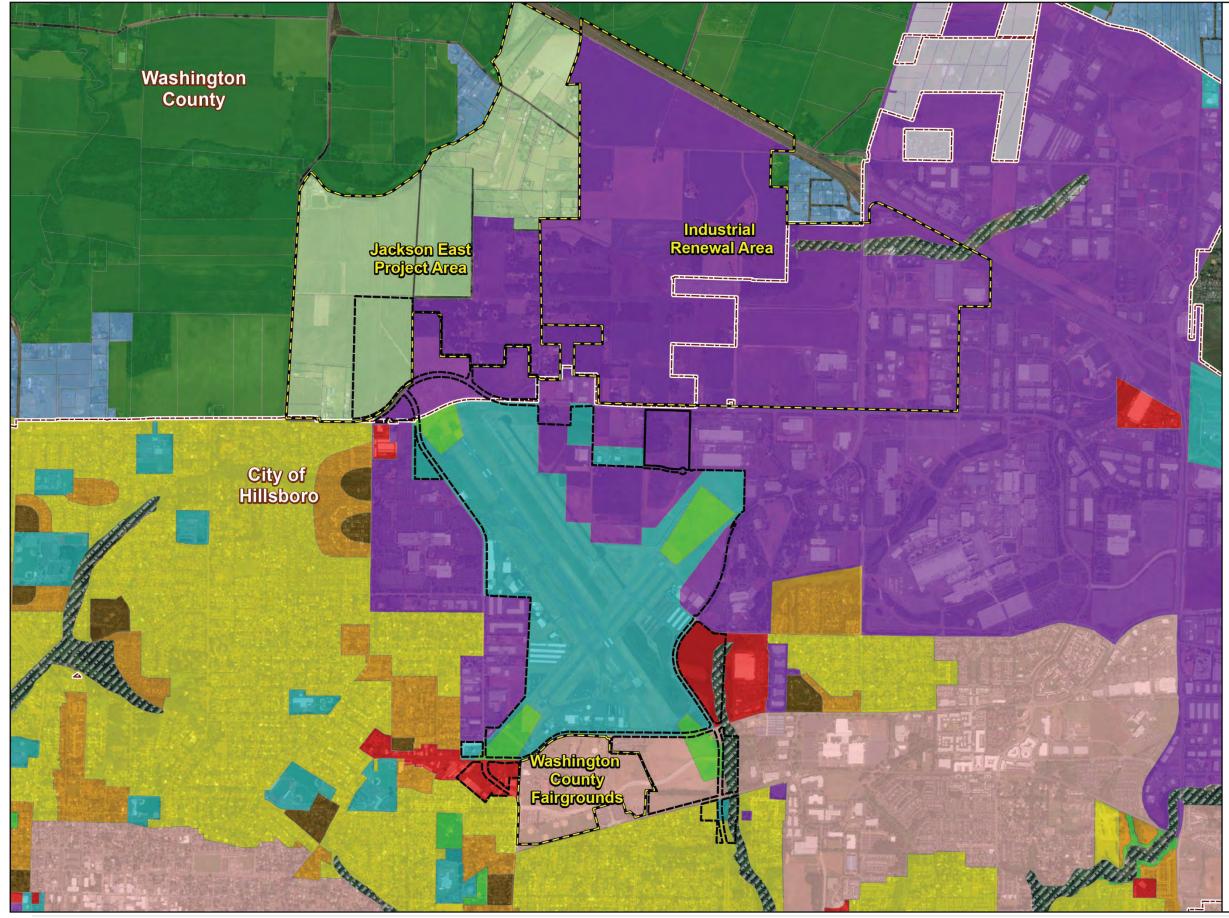
- Commercial/Office High Density Residential Industrial Low Density Residential Medium Density Residential Mixed-Use Institutional
  - AF5 Agriculture/Forestry
  - EFU Agriculture/Forestry
  - FD20 Agriculture/Forestry

Sources: City of Hillsboro/GIS,(April 2017) Washington County GIS.(April 2017) Oregon Spatial Data Library.(April 2017)



#### HIO MASTER PLAN UPDATE

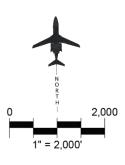
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# Legend Airport Property Line City Boundary Development Area Comprehensive Plan Commercial Floodplain High Density Residential Industrial Low Density Residential Medium Density Residential Mixed-Use Open Space Public Facility Station Community Planning Area AF5 - Agriculture/Forestry EFU - Agriculture/Forestry FD20 - Agriculture/Forestry

Sources: City of Hillsboro/GIS,(April 2017) Washington County GIS.(April 2017) Oregon Spatial Data Library.(April 2017)



## North Hillsboro Industrial District

The North Hillsboro Industrial District is home to many of Oregon's largest and most economically vital companies. Geared toward technology and manufacturing businesses, the District includes well-known names such as Intel, Qorvo, FEI, SolarWorld, Genentech, Oracle, Nike, Beaverton Foods, Reser's Fine Foods, and more. Companies within the North Hillsboro Industrial District employ more than 32,000 people at business parks and individual corporate campuses. Eighty-four percent of Hillsboro's manufacturing jobs are located here, as well as 48 percent of Hillsboro's total jobs, and almost 20 percent of the entire region's manufacturing employment. Development of the District is a key component of Hillsboro's long-term plan to fulfill regional and local goals for managed growth and economic development, including creation and retention of well-paid jobs.

The North Hillsboro Industrial Renewal Area consists of approximately 1,100 acres - most of it undeveloped - on the western end of the North Hillsboro Industrial District. The plan for this area is to invest in public infrastructure - including streets, utilities, and services - to meet the needs of industrial, high tech, and other employment uses. In addition, open space, trails and, other improvements to support and enhance the natural environment will be created.

## **Washington County Fair Complex**

Washington County's historic 101-acre fairgrounds is located just south of the Hillsboro Airport along N.E. Cornell Road in Hillsboro. In keeping with the County's Fair and Fairgrounds Agreement of 2010, the Washington County Board of County Commissioners created the Fairgrounds Advisory Committee (FAC) to provide advice and counsel to the Board of Commissioners on the Fairgrounds Master Plan, Fairgrounds Capital Projects Plan, and other major site-related initiatives.

## **HEIGHT AND HAZARD ZONING**

Local airport zoning and compatible land use planning is the responsibility of local communities. The FAA provides guidance to airport sponsors through CFR Part 77, *Objects Affecting Navigable Airspace*. A depiction of the Part 77 airport protection surfaces is a required element of an Airport Layout Plan. However, the FAA has no regulatory authority over structures less than 200 feet in height.

In 2005, the City and Port completed the Airport Compatibility Study with recommendations for an Airport Use Zone and Airport Safety and Compatibility Zone. The Hillsboro Airport Issues Roundtable (HAIR) Land Use Subcommittee was formed to develop recommendations implementing the Compatibility Study and complying with State Law (OAR 660-13) and worked for 18 months to develop recommendations presented to the City.

The City of Hillsboro drafted Airport Zoning Ordinance # 5935 in January of 2010. The zoning ordinance created the Airport Use (AU) zone and the Airport Safety and Compatibility (ASCO) overlay zone. The creation of the zones was appealed to the Oregon Land Use Board of Appeals (LUBA). In June 2010,

LUBA sided with the plaintiffs and the Airport Zoning Ordinance never went into effect. LUBA was specific in the areas the code must address before moving forward with the Airport Use and Airport Safety and Compatibility Overlay zones. The Port has recommended that the direction provided by LUBA be considered and addressed as the City moves forward with adoption. Given code and comprehensive plan work being undertaken by the City of Hillsboro, further action has been delayed until completion of this Airport Master Plan.

The City of Hillsboro's Community Development Code references the current Part 77 airspace drawing (Hillsboro CDC 12.50.140(D)(3)), which require developers to notify the Port and to file an airspace review (Form 7460) with the FAA. This process has worked to protect the Airport from potential airspace obstructions that could be hazardous to air navigation in the vicinity of the Airport.

There is no airport zoning in Washington County that protects the Hillsboro Airport airspace that extends over county lands. The same process for notification and FAA airspace review of development projects applies in Washington County.

## SOCIOECONOMIC CHARACTERISTICS

For an airport planning study, socioeconomic characteristics are collected and examined to derive an understanding of the dynamics of growth within the study area. Socioeconomic information related to the approximate airport service area is an important consideration in the master planning process. Washington, Clackamas, Multnomah, Marion, Yamhill, Clark (WA), and Skamania counties comprise the Portland Metropolitan Statistical Area (MSA). Other nearby counties and communities may influence aviation demand at the Airport, but their impact is much less. The socioeconomic information serves as a direct input to the aviation demand forecasting model for the Airport.

The historic trend in elements, such as population, employment, income, and housing, provides insight into the long term socioeconomic condition of the region. This information is essential in determining aviation service level requirements, as well as forecasting aviation demand elements for airports. Aviation forecasts are typically related to the population base, economic strength of the region, and the ability of the region to sustain a strong economic base over an extended period of time.

**Exhibit 1U** presents historical and forecast socioeconomic date related to the Portland MSA. The primary source of the data is Metro, the regional Metropolitan Planning Organization (MPO). The Portland Metro data for population, employment and households has a base year of 2014. Income information is sourced from Woods & Poole Economics - *Complete Economic and Demographic Data Source*, 2017.

# **SOCIOECONOMIC DATA** Portland Metropolitan Statistical Area (MSA)

	00		Employment	
Year	Population <sup>2</sup>	Households <sup>2</sup>	(Non-farm) <sup>2</sup>	Income (PCPI) <sup>3</sup>
2000	1,927,881	746,625	973,230	\$37,407
2010	2,226,009	857,379	968,830	\$39,087
2011 <sup>1</sup>	2,248,834	865,041	993,756	\$40,178
2012 <sup>1</sup>	2,271,894	872,771	1,019,323	\$41,366
2013 <sup>1</sup>	2,295,190	880,571	1,045,548	\$40,921
2014 <sup>1</sup>	2,318,725	888,440	1,072,448	\$41,973
2015	2,342,501	896,379	1,100,040	\$42,658
2016 <sup>1</sup>	2,376,813	912,674	1,124,544	\$43,266
CAGR 2000-16	1.32%	1.26%	0.91%	0.91%
		HISTORI	CAL	
		FORECA	STS	
2020	2,519,163	980,872	1,228,140	\$45,679
2025	2,671,777	1,055,978	1,311,570	\$48,733
2030	2,814,058	1,125,755	1,399,790	\$51,560
2035	2,937,885	1,187,311	1,484,460	\$54,046
2040	3,052,078	1,244,034	1,571,290	\$56,459
CAGR				
2016-40	1.05%	1.30%	1.40%	1.12%
	POPULATION		HOUSEH	IOLDS
3.5 2 3.0			2.0	
0 2.5			SE 1.5 U 1.0 U 1.0	
U 1.5			W 1.0	
			0.5	
1.0				
1.0	05 2010 2015 2020 2025 2	030 2035 2040	2000 2005 2010 2015 202	20 2025 2030 2035 2040
1.0 0.5 2000 200	25 2010 2015 2020 2025 2 EMPLOYMENT	030 2035 2040	2000 2005 2010 2015 202 INCOME	
1.0 0.5 2000 200 2.0		030 2035 2040	INCOME	
1.0 0.5 2000 200 2.0		030 2035 2040	INCOME	20 2025 2030 2035 2040 (PCPI)
1.0 0.5 2000 200 2.0		030 2035 2040	INCOME	
1.0 0.5 2000 200 2.0 5 1.5		030 2035 2040	s 60	

<sup>2</sup>Metro Research Center (2014 update) <sup>3</sup>Woods & Poole Economics

MSA: Washington, Columbia, Clackamas, Multnomah, Yamhill, Clark (WA), Skamania (WA)

## **PRIMARY DOCUMENT SOURCES**

A variety of sources were used during the inventory process. The following listing reflects a partial compilation of these sources. In addition, considerable information was provided directly to the consultant by Port of Portland management.

*Airport/Facility Directory Northwest U.S.*, U.S. Department of Transportation, Federal Aviation Administration, National Aeronautical Charting Office. Effective June 22, 2017.

*Seattle Sectional Chart,* U.S. Department of Transportation, Federal Aviation Administration, National Aeronautical Charting Office. Effective May 24, 2017.

*U.S. Terminal Procedures, North Central U.S.*, U.S. Department of Transportation, Federal Aviation Administration, National Aeronautical Charting Office. Effective June 24, 2017.

*National Plan of Integrated Airport Systems* (NPIAS), U.S. Department of Transportation, Federal Aviation Administration, 2017-2021.

*FAA Aerospace Forecasts – Fiscal Years 2017-2037*, Department of Transportation, Federal Aviation Administration, Published March 2017.

Hillsboro Airport Master Plan – Final Report, 2005. Prepared by Coffman Associates, Inc.

A number of internet websites were also used to collect information for the inventory chapter. These include the following:

Hillsboro Airport: <u>http://www2.portofportland.com/Airports/Hillsboro</u>

Oregon Department of Aviation (ODA): <u>http://www.oregon.gov/aviation/Pages/index.aspx</u>

Historical FAA Grants: http://www.faa.gov/airports/aip/grant histories/

Terminal Area Forecast: http://aspm.faa.gov/main/taf.asp

*Traffic Flow Management System Counts (TFMSC):* <u>https://aspm.faa.gov/tfms/sys/main.asp</u>

FAA 5010 Data: http://www.airnav.com and http://www.gcr1.com/5010Web U.S. Census Bureau: http://www.census.gov

U.S. Bureau of Labor Statistics: <u>http://www.bls.gov</u>

City of Hillsboro: https://www.hillsboro-oregon.gov/

Washington County: <u>http://www.co.washington.or.us/</u>

EPA, Currently Designated Nonattainment Areas for All Criteria Pollutants: <u>http://www.epa.gov/oar/oaqps/greenbk/ancl3.html</u>

U.S. Fish and Wildlife Service Information, Planning, and Conservation System: <u>http://ecos.fws.gov/ipac/</u>

FEMA Map Service Center: https://msc.fema.gov/portal/

EPA MyWaters Mapper: http://watersgeo.epa.gov/